I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2009 (FIRST) REGULAR SESSION

Resolution No. <u>///</u> (COR)

Introduced by:

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B.J.F. Cruz
R.J. Respicio
I.P. Guthertz, DPA

RELATIVE TO AN ACTION REGARDING THE MARCH 20, 2009 "ORDER RE: CONTEMPT," ISSUED BY THE CHIEF JUDGE OF THE DISTRICT COURT OF GUAM, FRANCES M. TYDINGCO-GATEWOOD; AND TO AUTHORIZING THE LEGISLATIVE COUNSEL, OR OTHER RETAINED COUNSEL, TO FILE SAID ACTION BEFORE THE NINTH CIRCUIT COURT.

BE IT RESOLVED BY THE COMMITTEE ON RULES OF I

MINA'TRENTA NA LIHESLATURAN GUÅHAN:

- 3 WHEREAS, on February 13, 2009, in her Order Re: Cash Payments in
- 4 Civil Case No. 02-00022, the Chief Judge of the District Court of Guam,
- 5 Frances M. Tydingco-Gatewood, ordered the Government of Guam to
- 6 make weekly payments in the amount of Nine Hundred Ninety-Three
- 7 Thousand Seven Hundred Dollars (\$993,700) to cover the costs of a new
- 8 landfill and the closure of the Ordot dump; the suspension of such weekly
- 9 payments to be ordered only upon presentation of a viable, alternative
- 10 financing plan to the court by the Government of Guam; and
- WHEREAS, on February 26, 2009, in an attempt to avoid the sanction
- of weekly payments in the amount of Nine Hundred Ninety-three
- 13 Thousand Seven Hundred Dollars (\$993,700), I Liheslatura passed Bill No.

51 (COR): "AN ACT TO ADD A NEW ARTICLE 8 TO DIVISION 2 OF 1 2 CHAPTER 51 OF TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE GOVERNMENT OF GUAM TO ISSUE SOLID 3 WASTE MANAGEMENT SYSTEM BONDS FOR THE PURPOSE OF 4 FINANCING FACILITIES OF THE SOLID WASTE MANAGEMENT 5 SYSTEM OF GUAM, AND APPROVING THE **TERMS** AND 6 CONDITIONS OF THE ISSUANCE OF ONE (1) OR MORE SERIES OF 7 SUCH BONDS PURSUANT TO SUCH ARTICLE TO PAY THE COSTS OF 8 A NEW LANDFILL AND THE CLOSURE OF THE ORDOT DUMP AND 9 10 OTHER SYSTEM COSTS; TO ADD A NEW ARTICLE 9 TO DIVISION 2 OF CHAPTER 51 OF TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO 11 AUTHORIZING THE GOVERNMENT OF GUAM TO ENTER INTO A 12 LEASE AND A LEASE-BACK FOR THE PURPOSE OF FINANCING 13 FACILITIES OF THE SOLID WASTE MANAGEMENT SYSTEM OF 14 GUAM, AND APPROVING THE TERMS AND CONDITIONS OF SUCH 15 LEASES PURSUANT TO SUCH ARTICLE TO PAY THE COSTS OF A 16 NEW LANDFILL AND THE CLOSURE OF THE ORDOT DUMP AND 17 OTHER SYSTEM COSTS; TO AUTHORIZE THE ISSUANCE OF PRIVATE 18 ACTIVITY BONDS FOR THE CONSTRUCTION OF SOLID WASTE 19 DISPOSAL FACILITIES; TO PROHIBIT PAYMENTS 20 WITHOUT APPROPRIATIONS; AND TO DIRECT THE GUAM ECONOMIC 21

- 1 DEVELOPMENT AUTHORITY TO SOLICIT ALTERNATIVE
- 2 FINANCING," and was subsequently signed into law on February 27, 2009
- 3 as Public Law 30-1; and
- WHEREAS, In addition to providing several viable, alternative 4 financing plans as required by the Court, Public Law 30-1, in Section 6, 5 **Payments** Without 6 "Prohibition on Appropriations," stipulates: 7 "Notwithstanding any other provision of law, and pursuant to the authority granted to the Legislature by §1423j of Subchapter 3 of the 8 Organic Act of Guam, I Liheslaturan Guåhan hereby asserts its authority to 9 appropriate funds and determine the conditions for expending such 10 11 appropriations. No public official of the government of Guam, including, but not limited to, I Maga'lahen Guåhan, the Treasurer of Guam, the Director 12 of the Department of Administration, and the Director of the Bureau and 13 Management Research, shall transfer or expend any public funds to comply 14 with the February 13, 2009 Order of the Chief Judge of the District Court of 15 Guam, relative to Civil Case No. 02-00022, to deposit the amount of Nine 16 Hundred Ninety-three Thousand Seven Hundred Dollars (\$993,700) or any 17 other amount beginning March 1, 2009 weekly to Citibank or any other 18 order that purports to legally direct any official of the government of Guam 19 to expend funds without any legislative authorization or appropriation. 20 Any transfer authority granted to the Governor in any previous law shall be 21

deemed restricted to the purposes of said law and shall not be extended to

2 authorize any transfer of funds *or* for deposit to Citibank as directed in the

3 February 13, 2009, Order of the District Court. Any payment of fines

4 pursuant to the Consent Decree shall not be paid except by specific

5 appropriation by the Legislature for that purpose, and the Governor's

transfer authority shall not extend or apply to transfers for the payment of

Court fines;" and

WHEREAS, *I Liheslatura* affirmed and asserted in Section 6 of Public Law 30-1 the Constitutional right of legislative bodies to retain and to exercise the power to appropriate, based on the doctrine of Separation of Powers, and that Section 6 was enacted based on the direct and specific authority granted by the Organic Act of Guam – a constitutional act passed by the United States Congress; and

WHEREAS, on March 20, 2009, in her Order Re: Contempt in Civil Case No. 02-00022, the Chief Judge of the District Court of Guam, Frances M. Tydingo-Gatewood, declared Section 6 of Guam Public Law 30-1 to be "null and void under the Supremacy Clause of the U.S. Constitution," further admonishing that "The Government should not have resorted to frivolous modes of self-help, such as enacting patently unconstitutional laws designed to relieve it of its obligations under the court's February 13, 2009 Order;" and

WHEREAS, *I Liheslatura* finds that it must challenge this ruling of the

2 Chief Judge of the District Court of Guam in order to protect a vital and

3 intrinsic power retained by Guam's Legislative branch of government,

4 specifically *I Liheslatura*'s authority to appropriate funds and to determine

5 the conditions for expending such appropriations; and

WHEREAS, by challenging this ruling, it is the intent of *I Mina'*Trenta Na Liheslaturan Guåhan that the sanction in the form of weekly

payments in the amount of Nine Hundred Ninety-three Thousand Seven

Hundred Dollars (\$993,700), will be revoked and that such funds as were

taken from the Government of Guam by way of the Order Re: Contempt

shall be returned; now, therefore, be it

RESOLVED, that the Committee on Rules of *I Mina'Trenta Na Liheslaturan Guåhan*, on behalf of *I Liheslatura* and the people of Guam, herein directs the Legislative Legal Counsel, pursuant to Rule XVI, Section 16.08.ix of the Standing Rules, or alternate legal counsel designated by Vice-Speaker Benjamin J.F. Cruz, to provide legal representation for *I Liheslatura* in this matter; and be it further

RESOLVED, that the Committee on Rules of *I Mina'Trenta Na Liheslaturan Guåhan*, on behalf of *I Liheslatura* and the people of Guam, herein directs said counsel, under authority of Rule XVII, Section 17.11.13 (vii), to file before the 9th Circuit Court an action regarding the March 20,

- 1 2009 ruling of the Chief Judge of the District Court of Guam, Frances M.
- 2 Tydingo-Gatewood; and be it further
- RESOLVED, that the Speaker and the Chairperson of the Committee
- 4 on Rules certify, and the Secretary of the Legislature attest to the adoption
- 5 hereof, and that copies of the same be thereafter transmitted to the
- 6 Honorable Alicia G. Limtiaco, Attorney General of Guam; and to the
- 7 Honorable Felix P. Camacho, I Maga'lahen Guåhan.

DULY AND REGULARLY ADOPTED BY THE COMMITTEE ON RULES OF *I MINA'TRENTA NA LIHESLATURAN GUÅHAN* ON THE 15TH DAY OF MAY 2009.

JUDITH T. WON PAT, ED.D.
Speaker

RORY J. RESPICIO
Chairperson, Committee on Rules

TINA ROSE MUÑA BARNES
Legislative Secretary