

## DEC 3 1 2002

The Honorable Joanne M. S. Brown Legislative Secretary I Mina'Bente Singko na Liheslaturan Guåhan Twenty-Fifth Guam Legislature Suite 200 130 Aspinal Street Hagåtña, Guam 96910

Dear Legislative Secretary Brown:

Enclosed please find Bill No. 434 (COR), "AN ACT TO *REPEAL* AND *REENACT* § 8201 (k) AND TO *AMEND* §§ 8201(h), 8201(k), 8201(n), 8203, 8205, 8209(b), 8210(b), 8210(c) AND 8211, AND TO *ADD* ARTICLE 4 TO CHAPTER 8 OF TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING SEPARATE WELFARE BENEFIT PLANS TO INCLUDE SURVIVOR DEATH BENEFITS AND PRE-RETIREMENT DISABILITY BENEFITS FOR DEFINED CONTRIBUTION RETIREMENT SYSTEM MEMBERS, AND TO ENSURE PORTABILITY OF TRANSFER INCENTIVES", which was **signed** by the Governor into law on December 31, 2002 as **Public Law No. 26-162.** 

Very truly yours,

Carl T. C. Gutierrez I Maga'Lahen Guahan Governor of Guam

Attachment: copy attached for signed bill or overridden bill

original attached for vetoed bill

cc: The Honorable Antonio R. Unpingco

Speaker

# MINA'BENTE SAIS NA LIHESLATURAN GUAHAN 2002 (SECOND) Regular Session

## CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Bill No. 434 (COR), "AN ACT TO REPEAL AND REENACT § 8201 (k) AND TO AMEND §§ 8201(h), 8201(k), 8201(n), 8203, 8205, 8209(b), 8210(b), 8210(c) AND 8211, AND TO ADD ARTICLE 4 TO CHAPTER 8 OF TITLE 4 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING SEPARATE WELFARE BENEFIT PLANS TO INCLUDE SURVIVOR DEATH BENEFITS AND PRE-RETIREMENT DISABILITY BENEFITS FOR DEFINED CONTRIBUTION RETIREMENT SYSTEM MEMBERS, AND TO ENSURE PORTABILITY OF TRANSFER INCENTIVES," was on the 30th day of December, 2002, duly and regularly passed.

Attested:

JOANNE M.S. BROWN

Senator and Legislative Secretary

This Act was received by I Maga'lahen Guahan this 3ê day of De Cember 2002, at 7:34 o'clock 7? M.

Assistant Staff Officer

Maga'lahi's Office

CARL T. C. GUTIERREZ

I Maga'lahen Guahan

Public Law No. <u>26-16</u> 2

Date: 12.31.02

## MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2002 (SECOND) Regular Session

Bill No. 434 (COR)

As amended.

Introduced by:

V. C. Pangelinan Mark Forbes L. A. Leon Guerrero

J. F. Ada

T. C. Ada

F. B. Aguon, Jr.

J. M.S. Brown

E. B. Calvo

F. P. Camacho

M. C. Charfauros

L. F. Kasperbauer

K. S. Moylan

A. L. G. Santos

A. R. Unpingco

J. T. Won Pat

AN ACT TO REPEAL AND REENACT § 8201 (k) AND TO AMEND §§ 8201(h), 8201(k), 8201(n), 8203, 8205, 8209(b), 8210(b), 8210(c) AND 8211, AND TO ADD ARTICLE 4 TO CHAPTER 8 OF TITLE 4 OF THE GUAM CODE ANNOTATED, **RELATIVE** TO **ESTABLISHING** SEPARATE WELFARE BENEFIT PLANS TO INCLUDE SURVIVOR DEATH BENEFITS AND PRE-RETIREMENT DISABILITY **BENEFITS FOR DEFINED** CONTRIBUTION RETIREMENT SYSTEM MEMBERS, AND TO ENSURE PORTABILITY OF TRANSFER INCENTIVES.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings. I Liheslaturan Guåhan finds that Public Law Number 23-42, which established the Defined Contribution Retirement System for government of Guam employees employment commences on or after October 1, 1995, was enacted to provide a more flexible and self-directed pension plan for these employees and to protect and preserve the fiscal soundness of the existing Defined Benefit Plan, for the benefit of all present retirees and future retirees of the Defined Benefit Plan. Subsequently, I Liheslaturan Guåhan enacted Public Law Number 24-200 to provide the Defined Contribution Retirement System members with survivor death benefits and pre-retirement disability benefits, to be funded by employer, not employee, contributions, which was not established in Public Law Number 23-42, to ensure that these employee members are provided the same protection that were available to the Defined Benefit Plan members. 

I Liheslaturan Guåhan finds that these survivor death benefits and preretirement disability benefits referred to as ancillary welfare benefits in
Federal pension legislation, for members of the Defined Contribution
Retirement System, which currently are provided in conjunction with the
core retirement benefits provided under the Defined Contribution
Retirement System, can be more efficiently and effectively administered
and operated *if* these benefits were administered as two (2) separate plans,
so as to simplify compliance with the tax code and regulations and
amendments thereto.

Section 2. Legislative Intent Regarding Ancillary Benefits. It is the intent of *I Liheslaturan Guåhan* that the survivor death and preretirement disability benefits currently provided as ancillary benefits under the Defined Contribution Retirement System shall be repealed in Article 2 of Chapter 8 of Title 4 of the Guam Code Annotated, and reestablished in separate employee welfare benefit plans created under a new Article 4, Chapter 8 of Title 4 of the Guam Code Annotated. These new employee welfare benefit plans shall include pre-retirement disability benefits and survivor death benefits to be provided *exclusively* to members of the Government of Guam Defined Contribution Retirement System (to the exclusion of members of the Government of Guam Retirement Fund – Defined Benefit Plan).

I Liheslaturan Guåhan intends that members of the Defined Contribution Retirement System should be provided with similar, although not equal, benefits to those offered under the Defined Benefit Plan, except to the extent that the terms and conditions related to providing such benefits, including eligibility, contributions, vesting, and distributions, are manifestly inapplicable because they cannot be converted intact under the terms and conditions in the Defined Contribution Retirement System Plan Document. The effect of this legislation is to redirect the appropriations currently used to fund the ancillary benefits in the Defined Contribution Retirement System in Article 2, Chapter 8 of Title 4 of the Guam Code Annotated, to provide continuation of coverage under new welfare benefit plans created under Article 4 of the same title.

I Liheslaturan Guåhan intends that the Board of Trustees of the Defined Contribution Retirement System, on behalf of the government of Guam and all of its employers, shall be authorized and empowered to take any and all required action, including, but not limited to, making decisions concerning plan design and adoption of plans, entering into contracts with third parties for actuarial, insurance, custodial, annuity, legal and administrative and other products and services, all of which shall be intended to implement the welfare benefit plans consistent with the intent of this legislation.

I Liheslaturan Guåhan intends that, upon implementation, all contributions to the Defined Contribution Retirement System for purposes of these ancillary benefits therein shall cease. Contributions already deposited into the Ancillary Benefit Account shall continue to be drawn upon solely for the payment of insurance premiums associated with the ancillary benefits provided thereunder, until entirely depleted, and under no circumstances shall such contributions already deposited into the Ancillary Benefit Account be reimbursed or reverted to any Employer. The Board shall adopt the existing pre-retirement disability benefit plan, or a survivor death benefit plan in the new Article 4. All contributions shall be redirected to the welfare benefit account to be drawn upon solely for the payment of insurance premiums and administrative expenses associated with the welfare benefits created under Article 4.

Section 3. Legislative Intent Regarding Transfer Incentive Reserve. It is the intent of *I Liheslaturan Guåhan* that the transfer

1 incentives created under Public Law Number 25-19, which were designed

2 to encourage employees to transfer from the Defined Benefit Plan to the

Defined Contribution Retirement System, should comply with the tax code

4 and regulations, and be subject to the same distribution requirements of

5 any other rollover contributions, in order to comply with, and to increase

6 the administrative and portability options for retirement plans under the

7 Economic Growth and Tax Relief Reconciliation Act of 2001 ("EGTRRA").

8 Accordingly, the employer's contributions held in the transfer incentive

reserve created under Public Law Number 25-19, as amended by Public

10 Law Number 25-157, is fully and immediately vested and nonforfeitable,

11 and distribution of such vested account balances shall be made in

accordance with the provisions of the Defined Contribution Retirement

13 System Plan Document, in compliance with EGTRRA.

Jana Carlo

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Section 4. Section 8201(h) of Article 2, Chapter 8 of Title 4 of the Guam Code Annotated is hereby *amended* to read as follows:

"(h) 'Employer contribution' means an amount deposited into the member's individual annuity account or, as applicable, ancillary benefit account on a periodic basis coinciding with the employee's base payroll period by an employer from its own funds;"

**Section 5.** Section 8201(k) of Article 2, Chapter 8 of Title 4 of the Guam Code Annotated is hereby *repealed and reenacted* to read as follows:

23 "(k) 'Plan Document' means the Defined Contribution 24 Retirement System Plan and Trust Agreement, as approved and adopted by the Board of Trustees, pursuant to this Article, as from time to time amended."

**Section 6.** Section 8201(n) of Article 2, Chapter 8 of Title 4 of the Guam Code Annotated is hereby *amended* to read as follows:

"(n) 'Ancillary Benefit Account' means a pool account established for all members to record the deposit of employer contributions, interest and/or other accumulations credited on behalf of all members, the balance of which shall be used solely for the payment of insurance premiums associated with the disability benefits to the extent they were offered under the Defined Contribution Retirement System. The Ancillary Benefit Account, as distinguished from the 'Account,' as defined in § 8201(i), shall not be subject to any distributions to members as prescribed in § 8210, nor be included in any account statements as prescribed in § 8214.

Subsequent to the creation of the Welfare Benefit Account established under Article 4 of this Chapter, the Ancillary Benefit Account shall remain operative until all balances have been depleted for the payment of insurance premiums associated with the preretirement disability benefits and survivor death benefits offered under the Defined Contribution Retirement System. Under no circumstances shall contributions already deposited into the Ancillary Benefit Account be reimbursed or reverted to any Employer."

Section 7. Section 8203 of Article 2, Chapter 8 of Title 4 of the Guam
 Code Annotated is hereby *amended* to read as follows:

"Section 8203. Article to be Liberally Construed; Purpose.

The provisions of this Article shall be *liberally* construed so as to provide an individual account retirement system for any person who is employed in the government of Guam. The purpose of the Article is to provide a defined contribution retirement program which is fully funded on a current basis from employer and member contributions."

**Section 8.** Section 8205 of Article 2, Chapter 8 of Title 4 of the Guam Code Annotated is hereby *amended* to read as follows:

"Section 8205. Powers and Duties of the Board of Trustees in the Administration of the Defined Contribution Retirement System. The Board has all powers necessary to effectuate the purposes of this Article. The Board may contract with an insurance, annuity, mutual fund, or other qualified company or companies to administer the operations of the Defined Contribution Retirement System. In selecting such company or companies the Board shall take into account as its highest fiduciary duty, the proper safeguard and protection of the member and employer contributions, and the interest dividends, or other returns thereon. The Board shall promulgate rules regarding the proper investment of funds.

The Board may borrow monies to effectuate the purposes of this Article, including, but *not* limited to, monies loaned from the Government of Guam Retirement Fund for interim financing for survivor death insurance and pre-retirement disability insurance premiums to the extent that they were offered under the Defined Contribution Retirement System."

**Section 9.** Section 8209(b) of Article 2, Chapter 8 of Title 4 of the Guam Code Annotated is hereby *amended* to read as follows:

"(b) Furthermore, *prior* to the adoption of welfare benefit plans for pre-retirement disability and survivor death benefits in Article 4 of this Title, each participating employer also shall make a contribution to the Ancillary Benefit Account for the *sole* purpose of financing pre-retirement disability insurance and survivor death insurance premiums, in an amount *equal* to a designated percentage of such member's base pay, the percentage to be determined on a quarterly basis by the Board within its sole discretion, in an amount *not to exceed* eight-tenths of one percent (0.8%) of each member's base pay.

Subsequent to the adoption of welfare benefit plans for preretirement disability and survivor death benefits in Article 4 of this Title, such employer contributions herein shall cease, and those contributions deposited into the Ancillary Benefit Account shall continue to be drawn upon *solely* for the payment of insurance premiums associated with the ancillary benefits provided hereunder, until entirely depleted, and under no circumstances shall such

1	contributions already deposited into the Ancillary Benefit Account be
2	reimbursed or reverted to any Employer."
3	Section 10. Subsection 8210(b) of Article 2, Chapter 8 of Title 4
4	of the Guam Code Annotated is hereby amended to read as follows:
5	"(b) A member's interest in the balance of that member's
6	Employer Contribution Account described in § 8209 shall be fully
7	and immediately vested and nonforfeitable upon the occurrence of
8	any one (1) or more of the following events:
9	(1) the member's attainment of normal retirement age,
10	as defined in the Defined Contribution Retirement System Plan
11	Document while the member is employed by the government;
12	(2) the member's death while the member is employed
13	by the government;
14	(3) the member's disability, as defined in the Defined
15	Contribution Retirement System Plan Document, while the
16	member is employed by the government; or
17	(4) the termination of all or a portion of the Defined
18	Contribution Retirement System, including the Employer
19	Contribution Account."
20	Section 11. Subsection 8210(c) of Article 2, Chapter 8 of Title 4
21	of the Guam Code Annotated is hereby <i>amended</i> to read as follows:

"(c) In addition to the events described in Subsection (b), a member's interest in the balance of that member's Employer Contribution Account described in § 8209 shall be fully and immediately vested and nonforfeitable upon the member's completion of five (5) or more years of employment pursuant to § 8201(e), and as described in the Defined Contribution Retirement System Plan Document."

**Section 12.** Section 8211 of Article 2, Chapter 8 of Title 4 of the Guam Code Annotated is hereby *amended* to read as follows:

- "(a) Normal and Early Retirement. At any time after a member reaches the early retirement age of fifty-five (55) years and has completed five (5) years of employment for vesting purposes, or reaches the normal retirement age of sixty-five (65) years, that person may elect to receive retirement benefits by notifying the Board, or its designee, in writing of such intention *not less than* sixty (60) days *prior* to the effective date of retirement. Retirement payments shall commence as soon as practicable after retirement in accordance with the Defined Contribution Retirement System Plan Document.
  - (b) Disability. A member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment due to disability as defined in the Defined Contribution Retirement System Plan Document; *provided*, that any distribution of the member's vested account balances will render the member ineligible to

1	receive any pre-retirement benefits provided under any long-
2	term disability insurance policy issued pursuant to § 8213 or
3	Article 4 of this Title. In the event of disability after termination
4	of employment, a member may elect to receive a distribution of
5	that member's vested account as soon as practicable after
6	certification of said disability in accordance with the Defined
7	Contribution Retirement System Plan Document.
8	(c) Death. In the event of a member's death,
9	distribution of the member's vested account balances to the
10	member's beneficiaries shall be made as soon as practicable
11	after death in accordance with the Defined Contribution
12	Retirement System Plan Document.
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13	(d) Other Termination of Employment. In the
13 14	event of termination of Employment. In the
14	event of termination of employment for reasons other than
14 15	event of termination of employment for reasons other than retirement, disability or death, a member may elect to receive a
<ul><li>14</li><li>15</li><li>16</li></ul>	event of termination of employment for reasons other than retirement, disability or death, a member may elect to receive a distribution of the member's vested account balances as soon as
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	event of termination of employment for reasons other than retirement, disability or death, a member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment."
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	event of termination of employment for reasons other than retirement, disability or death, a member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment."  Section 13. Article 4 is hereby added to Chapter 8 of Title 4 of
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	event of termination of employment for reasons other than retirement, disability or death, a member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment."  Section 13. Article 4 is hereby added to Chapter 8 of Title 4 of the Guam Code Annotated to read as follows:
14 15 16 17 18 19 20	event of termination of employment for reasons other than retirement, disability or death, a member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment."  Section 13. Article 4 is hereby added to Chapter 8 of Title 4 of the Guam Code Annotated to read as follows:  "ARTICLE 4.
14 15 16 17 18 19 20 21	event of termination of employment for reasons other than retirement, disability or death, a member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment."  Section 13. Article 4 is hereby added to Chapter 8 of Title 4 of the Guam Code Annotated to read as follows:  "ARTICLE 4.  WELFARE BENEFIT PLANS.

(b) 'Board' means the Board of Trustees of the Government of Guam Retirement Fund, which also is responsible for the direction and operation of the affairs and business of the Defined Contribution Retirement System. Title to all assets in the welfare benefit plans created herein shall be held in the name of the Board for the benefit of participants in the welfare benefit plans herein;

- (c) 'Defined Contribution Retirement System' means the Government of Guam Defined Contribution Retirement System created by Article 2 of Chapter 8 of Title 4 of the Guam Code Annotated;
- (d) 'Employer contribution' means an amount deposited into a welfare benefit account, on a periodic basis coinciding with the employee's base payroll period, by an employer from its own funds, the balances of which shall be used solely for the payment of insurance premiums associated with the welfare benefit plans established hereunder, including pre-retirement disability and survivor death benefits offered to members of the Defined Contribution Retirement System;
- (e) 'Employer' means each and every line department or agency of the Executive Branch; every autonomous and semi-autonomous agency or instrumentality; public corporations; every educational institution, whether secondary or post

secondary; the Judicial Branch; the Legislative Branch; Public Defender Corporation; and every public entity hereafter to be created by law, within Guam which has employed, or employs, a member;

- (f) 'Member' means any member of the Defined Contribution Retirement System in accordance with Article 2, Chapter 8 of Title 4 of the Guam Code Annotated;
- benefit account created and established by this Article as a pool account established for all members to record the deposit of employer contributions, interest and other accumulations credited on behalf of all members, the balances of which shall be used *solely* for the payment of insurance premiums and administrative expenses associated with the welfare benefits, including pre-retirement disability and survivor death benefits offered to members of the Defined Contribution Retirement System;
- (h) 'Welfare benefit plan' means any employee welfare benefit plan created and established by this Article, including plans providing for pre-retirement disability benefits or survivor death benefits, which shall be offered to members of the Defined Contribution Retirement System, as provided in the contracts negotiated with insurance providers.

Section 8402. Welfare Benefit Plans Created and Established; Body Corporate. The Welfare Benefit Plans for Defined Contribution Retirement System members as described herein shall be created and established to provide employee welfare benefits as reasonable and necessary to fulfill the purposes of this Article. The business of each welfare benefit plan created hereunder shall constitute a body corporate and all business of each welfare benefit plan shall be transacted in the name of the Government of Guam Defined Contribution Retirement System for the benefit of its members.

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#### Section 8403. Article to be Liberally Construed; Purpose.

The provisions of this Article shall be *liberally* construed so as to provide, to the extent practicable, similar, although *not* necessarily equal, pre-retirement disability and survivor death benefits as those provided to members of the Defined Benefit Plan, and to provide other employee welfare benefits to members of the Defined Contribution Retirement System, which benefits are fully funded on a current basis from employer contributions, with the objective of encouraging qualified personnel to enter and remain in the service of the government of Guam, thus effecting economy and efficiency in the administration of the government.

Section 8404. Administration of the Welfare Benefit Plans. The Board of Trustees created pursuant to Article 1 of Chapter 8 of this Title, and authorized under Article 2 of Chapter 8 of this Title,

shall administer the welfare benefit plans for members of the Government of Guam Defined Contribution Retirement System. The board may sue and be sued, contract and be contracted with and conduct all the business of the welfare benefit plans.

#### Section 8405. Powers and Duties of the Board of Trustees.

The Board has all powers necessary to effectuate the purposes of this Article. The Board is authorized and empowered to take any and all required action, including, but *not* limited to, making decisions concerning plan design and adoption of the plan, entering into contracts with third parties for actuarial, insurance, custodial, annuity, legal and administrative, and other products and services, all of which shall be intended to implement the welfare benefit plans consistent with the intent of this Article. The Board shall authorize the company or companies with whom it contracts to make available the welfare benefits under the plans adopted herein. The Board may borrow monies to effectuate the purposes of this Article, including, but *not* limited to, monies loaned from the Government of Guam Retirement Fund for interim financing for survivor death insurance and pre-retirement disability insurance premiums offered to members of the Defined Contribution Retirement System.

### Section 8406. Participation in the Welfare Benefit Plans.

Members of the Defined Contribution Retirement System are eligible to participate in the welfare benefit plans established hereunder.

Section 8407. Employer's Contributions.

(a) participating employer shall make contribution to the applicable welfare benefit account for the purpose of financing insurance premiums administrative expenses related to the welfare benefit plans established under this Article, including pre-retirement disability insurance and survivor death insurance, in aggregate amounts equal to a designated percentage of such member's base pay, the percentage to be determined on a quarterly basis by the Board within its sole discretion, in an aggregate amount not to exceed eight-tenths of one percent (0.8%) of each member's base pay.

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(b) Each participating employer shall ensure that its employer contributions are made within five (5) working days. In the case of an officer or an employee of the government of Guam, any unpaid employer contribution shall be a government debt, contracted as a result of a casual deficit in the government's revenues, to be accorded preferred status over other expenditures."

**Section 14. Severability.** *If* any provision of this Act or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Act which can be given effect without the invalid provisions or application, and to this end the provisions of this Act are severable.

p.L. 26-142

## I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2002 (SECOND) Regular Session

Date: 12/30/02

EA = Excused Absence

#### **VOTING SHEET**

Bill No. <u>434 (cop</u> ) Resolution No Question:					
NAME	YEAS	NAYS	NOT VOTING <u>/</u> ABSTAINED	OUT DURING ROLL CALL	ABSENT
ADA, Joseph F.	V				
ADA, Thomas C.	V				
AGUON, Frank B., Jr.					
BROWN, Joanne M. S.					
CALVO, Eddie B.	V				
CAMACHO, Felix P.					1/
CHARFAUROS, Mark C.					
FORBES, Mark					
KASPERBAUER, Lawrence F.					
LEON GUERRERO, Lourdes A.	1/				
MOYLAN, Kaleo S.					1
PANGELINAN, Vicente C.	1/				
SANTOS, Angel L.G.					
UNPINGCO, Antonio R.					
WON PAT, Judith T.					
TOTAL	12	0	0	0	3
CERTIFIED TRUE AND CORRECT:					
			*3	B Passes = No	vote

Clerk of the Legislature

DEC 2 6 2002

Speaker Antonio R. Unpingco I Mina' Bente Sais Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96910

Dear Mr. Speaker:

The Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs, to which Bill No. 434, was referred, wishes to report its findings and recommendations **TO DO PASS BILL NO. 434:** "AN ACT TO AMEND SECTION 8201, 8203, 8205, 8209, 8210, AND 8211 OF ARTICLE 2, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED AND TO ADD A NEW ARTICLE 4 TO CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED RELATIVE TO ESTABLISHING SEPARATE WELFARE BENEFIT PLANS TO INCLUDE SURVIVOR DEATH BENEFITS FOR DEFINED CONTRIBUTION RETIREMENT SYSTEM MEMBERS; AND TO AMEND SECTION 8211 OF ARTICLE 2, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTAED RELATIVE TO ENSURING PORTABILITY OF TRANSFER INCENTIVES."

The voting record is as follows:

TO PASS	5
NOT TO PASS	<del>0</del>
ABSTAIN	$-\theta$
TO PLACE IN INACTIVE FILE	$-\theta$
TO REPORT OUT	_2

Copies of the Committee Report and other pertinent documents are attached. Thank you and si Yu'os ma'ase for your attention to this matter.

MARK FORBES

Attachments

### DEC 2 6 2002

#### **MEMORANDUM**

TO:

Committee Members

FROM:

Chairman

**SUBJECT:** 

Committee Report- BILL NO. 434: "An Act To Amend Section 8201, 8203, 8205, 8209, 8210, And 8211 Of Article 2, Chapter 8, Title 4 Of The Guam Code Annotated And To Add A New Article 4 To Chapter 8, Title 4 Of The Guam Code Annotated Relative To Establishing Separate Welfare Benefit Plans To Include Survivor Death Benefits For Defined Contribution Retirement System Members; And To Amend Section 8211 Of Article 2, Chapter 8, Title 4 Of The Guam Code Annotaed Relative To Ensuring Portability Of Transfer Incentives."

Transmitted herewith for your information and action is the report on Bill No. 434, from the Committee on Rules, General Governmental Operations, Reorganization and Reform, and Federal, Foreign and General Affairs.

This memorandum is accompanied by the following:

- 1. Committee Voting Sheet
- 2. Committee Report
- 3. Bill No. 434
- 4. Public Hearing Sign-in Sheet
- 5. Fiscal Note/Fiscal Note Waiver

Please take the appropriate action on the attached voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have any questions regarding the report or accompanying documents, please do not hesitate to contact me.

Thank you and si Yu'os ma'ase.

**MARK FORBES** 

Attachments

## 

#### I Mina' Bente Sais Na Liheslaturan Guåhan

#### **Voting Record**

BILL NO. 434: "An Act To Amend Section 8201, 8203, 8205, 8209, 8210, And 8211 Of Article 2, Chapter 8, Title 4 Of The Guam Code Annotated And To Add A New Article 4 To Chapter 8, Title 4 Of The Guam Code Annotated Relative To Establishing Separate Welfare Benefit Plans To Include Survivor Death Benefits For Defined Contribution Retirement System Members; And To Amend Section 8211 Of Article 2, Chapter 8, Title 4 Of The Guam Code Annotaed Relative To Ensuring Portability Of Transfer Incentives."

	TO PASS	NOT TO PASS	TO <u>ABSTAIN</u>	INACTIVE <u>FILE</u>	REPORT <u>OUT</u>
MARK FORBES, Chairman				-	<del></del>
Joseph F. Ada, Member	-				-
Joanne M.S. Brown, Member	·		***************************************		—/
Eddie B. Calvo, Member		The state of the s	-		1/_
Felix P. Camacho, Member					
Lawrence F. Kasperbauer, Ph. D., Member		450	***************************************		<u>X</u>
Kaleo S. Moylan, Member	/			emperatura de la companya del la companya de la com	-
Antonio R. Unpingco, Ex-Officio Member					-
Thomas C. Ada, Member				-	-
Lou A. Leon Guerrero, Member					
Vicente C. Pangelinan, Member					-

12/20/02 22/2009

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370/02

. Introduced

M8 18 -

MINA BENTE SAIS NA LIHESLATURAN GUALA 2002 (SECOND) Regular Session

Be. 2:30 pm

Bill No. 434COR

Introduced by:

v.c. pangelinan. M. Forbes

L.A. Leon Guerrero & .

AN ACT TO AMEND SECTIONS 8201, 8203, 8205, 8209, 8210, and 8211 OF ARTICLE 2, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED AND TO ADD A NEW ARTICLE 4 TO CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED RELATIVE TO ESTABLISHING SEPARATE WELFARE BENEFIT PLANS TO INCLUDE SURVIVOR DEATH BENEFITS AND PRE-RETIREMENT DISABILITY BENEFITS FOR DEFINED CONTRIBUTION RETIREMENT SYSTEM MEMBERS; AND TO AMEND SECTION 8211 OF ARTICLE 2, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED RELATIVE TO ENSURING PORTABILITY OF TRANSFER INCENTIVES

## BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 SECTION 1. Legislative Findings. I Liheslaturan Guahan finds
- 3 that Public Law Number 23-42, which established the Defined Contribution
- 4 Retirement System for government of Guam employees whose
- 5 employment commences on or after October 1, 1995 was enacted to
- 6 provide a more flexible and self-directed pension plan for the these
- 7 employees and to protect and preserve the fiscal soundness of the existing
- 8 Defined Benefit Plan, for the benefit of all present retirees and future
- 9 retirees of the Defined Benefit Plan. Subsequently, I Liheslaturan Guahan
- enacted Public Law Number 24-200 to provide the Defined Contribution

- Retirement System members with survivor death benefits and pre-
- 2 retirement disability benefits, to be funded by employer, not employee,
- 3 contributions which was not established in Public Law 23-42 to ensure that
- 4 these employee members are provided the same protection that were
- 5 available to the Defined Benefit Plan members
- 6 I Liheslaturan Guahan finds that these survivor death benefits and
- 7 pre-retirement disability benefits referred to as ancillary welfare benefits in
- 8 federal pension legislation, for members of the Defined Contribution
- 9 Retirement System, which currently are provided in conjunction with the
- 10 core retirement benefits provided under the Defined Contribution
- Retirement System, can be more efficiently and effectively administered
- and operated if these benefits were administered as two separate plans, so
- as to simplify compliance with the tax code and regulations and
- 14 amendments thereto.
- SECTION 2. Legislative Intent Regarding Ancillary Benefits. It is
- the intent of I Liheslaturan Guahan that the survivor death and pre-
- retirement disability benefits currently provided as ancillary benefits under
- the Defined Contribution Retirement System shall be repealed in Article 2,
- 19 Chapter 8, Title 4 of the Guam Code Annotated, and re-established in
- separate employee welfare benefit plans created under a new Article 4,
- 21 Chapter 8, Title 4 of the Guam Code Annotated. These new employee
- 22 welfare benefit plans shall include pre-retirement disability benefits and
- survivor death benefits to be provided exclusively to members of the
- 24 Government of Guam Defined Contribution Retirement System (to the
- 25 exclusion of members of the Government of Guam Retirement Fund –

- 1 Defined Benefit Plan). I Liheslaturan Guahan intends that members of the
- 2 Defined Contribution Retirement System should be provided with similar,
- although not equal, benefits to those offered under the Defined Benefit
- 4 Plan, except to the extent that the terms and conditions related to providing
- 5 such benefits (including eligibility, contributions, vesting, and
- distributions) are manifestly inapplicable because they cannot be converted
- 7 intact under the terms and conditions in the Defined Contribution
- 8 Retirement System Plan Document. The effect of this legislation is to
- 9 redirect the appropriations currently used to fund the ancillary benefits in
- the Defined Contribution Retirement System in Article 2, Chapter 8, Title 4
- of the Guam Code Annotated, to provide continuation of coverage under
- new welfare benefit plans created under Article 4 of the same title.
- I Liheslaturan Guahan intends that the Board of Trustees of the
- Defined Contribution Retirement System, on behalf of the Government of
- 15 Guam and all of its employers, shall be authorized and empowered to take
- any and all required action, including, but not limited to, making decisions
- 17 concerning plan design and adoption of plans, entering into contracts with
- third parties for actuarial, insurance, custodial, annuity, legal and
- administrative and other products and services, all of which shall be
- 20 intended to implement the welfare benefit plans consistent with the intent
- 21 of this legislation.
- I Liheslaturan Guahan intends that, upon implementation of, all
- 23 contributions to the Defined Contribution Retirement System for purposes
- of these ancillary benefits therein shall cease. Contributions already
- deposited into the Ancillary Benefit Account shall continue to be drawn

- upon solely for the payment of insurance premiums associated with the
- 2 ancillary benefits provided thereunder, until entirely depleted, and under
- 3 no circumstances shall such contributions already deposited into Ancillary
- 4 Benefit Account be reimbursed or reverted to any Employer. The Board
- shall adopt the existing pre-retirement disability benefit plan, or a survivor
- death benefit plan in the new Article 4. All contributions shall be redirected
- to the welfare benefit account to be drawn upon solely for the payment of
- 8 insurance premiums and administrative expenses associated with the
- 9 welfare benefits created under Article 4.

## SECTION 3. Legislative Intent Regarding Transfer Incentive

- 11 **Reserve.** It is the intent of *I Liheslaturan Guahan* that the transfer incentives
- created under Public Law Number 25-19, which were designed to
- encourage employees to transfer from the Defined Benefit Plan to the
- Defined Contribution Retirement System, should comply with the tax code
- and regulations, and be subject to the same distribution requirements of
- any other rollover contributions, in order to comply with, and to increase
- the administrative and portability options for retirement plans under the
- Economic Growth and Tax Relief Reconciliation Act of 2001 ("EGTRRA").
- 19 Accordingly, the employer's contributions held in the transfer incentive
- 20 reserve created under Public Law Number 25-19, as amended by Public
- 21 Law Number 25-157, is fully and immediately vested and nonforfeitable,
- 22 and distribution of such vested account balances shall be made in
- 23 accordance with the provisions of the Defined Contribution Retirement
- 24 System Plan Document, in compliance with EGTRRA.

ı	Section 4. Section 8201(h), Article 2, Chapter 8, Title 4 of the Guam
2	Code Annotated, is hereby amended as follows:
3	"(h) Employer contribution means an amount
4	deposited into the member's individual annuity
5	account or, as applicable, ancillary benefit account
6	on a periodic basis coinciding with the employee's
7	base payroll period by an employer from its own
8	funds;"
9	Section 5. Section 8201(k), Article 2, Chapter 8 of Title 4 of the Guam
10	Code Annotated, is hereby repealed. A new definition of Plan Document is
11	added to read as follows:
12	"(k) Plan Document means the Defined
13	Contribution Retirement System Plan and Trust
14	Agreement, as approved and adopted by the Board
15	of Trustees, pursuant to this Article, as from time to
16	time amended."
17	Section 6. Section 8201(n), Article 2, Chapter 8 of Title 4 of the Guam
18	Code Annotated, is hereby amended to read as follows:
19	"(n) Ancillary Benefit Account means a pool
20	account established for all members to record the
21	deposit of employer contributions, interest and/or
22	other accumulations credited on behalf of all
23	members, the balance of which shall be used solely
24	for the payment of insurance premiums associated
25	with the disability benefits to the extent they were

ı	offered under the Defined Contribution Retirement
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6	any account statements as prescribed in § 8214.
7	Subsequent to the creation of the Welfare Benefit
8	Account established under Article 4 of this Chapter,
9	the Ancillary Benefit Account shall remain
10	operative until all balances have been depleted for
11	the payment of insurance premiums associated with
12	the pre-retirement disability benefits and survivor
13	death benefits offered under the Defined
14	Contribution Retirement System. Under no
15	circumstances shall contributions already deposited
16	into the Ancillary Benefit Account be reimbursed or
17	reverted to any Employer."
18	Section 7. Section 8203, Article 2, Chapter 8, Title 4 of the Guam
19	Code Annotated, is hereby amended to read as follows:
20	"§ 8203. Article to be Liberally construed;
21	Purpose.
22	The provisions of this Article shall be liberally
23	construed so as to provide an individual account
24	retirement system for any person who is employed
25	in the government of Guam. The purpose of the
	* *

i	Article is to provide a defined contribution
2	retirement program which is fully funded on a
3	current basis from employer and member
4	contributions. In addition, the purpose of this
5	Article is to provide pre-retirement ancillary
6	benefits in the form of disability benefits for
7	members, and survivor death benefits for the
8	beneficiaries of such members, which benefits are
9	fully funded on a current basis from employer
10	contributions, with the objective of encouraging
11	qualified personnel to enter and remain in the
12	service of the government of Guam, thus effecting
13	economy and efficiency in the administration of the
14	government."
15	Section 8. Section 8205 of Article 2, Chapter 8 of Title 4 of the Guam
16	Code Annotated, is hereby amended to read as follows:
17	"§ 8205. Powers and duties of the Board of
18	Trustees in the administration of the Defined
19	Contribution Retirement System. The Board has
20	all powers necessary to effectuate the purposes of
21	this Article. The Board may contract with an
22	insurance, annuity, mutual fund, or other qualified
23	company or companies to administer the operations
24	of the defined contribution system. In selecting such
25	company or companies the Board shall take into

account as its highest fiduciary duty, the proper 1 2 safeguard and protection of the member and 3 employer contributions and the interest dividends, or other returns thereon. The Board shall 4 5 promulgate rules regarding the proper investment of funds. The Board may borrow monies to 6 7 effectuate the purposes of this Article, including, but not limited to, monies loaned from the 8 9 Government of Guam Retirement Fund for interim financing for survivor death insurance and pre-10 retirement disability insurance premiums to the 11 12 extent that they were offered under the Defined Contribution Retirement System." 13 Section 9. Subsection 8209(b) of Article 2, Chapter 8 of Title 4 of the 14 Guam Code Annotated, is hereby amended to read as follows: 15 16 "(b) Furthermore, prior to the adoption of welfare benefit plans for pre-retirement disability and 17 survivor death benefits in Article 4 of this Title, each 18 participating employer also shall make a 19 contribution to the Ancillary Benefit Account for the 20 21 sole purpose of financing pre-retirement disability insurance and survivor death insurance premiums, 22 in an amount equal to a designated percentage of 23 such member's base pay, the percentage to be 24 determined on a quarterly basis by the Board within 25

1	its sole discretion, in an amount not to exceed eight-
2	tenths of one percent (0.8%) of each member's base
3	pay. Subsequent to the adoption of welfare benefit
4	plans for pre-retirement disability and survivor
5	death benefits in Article 4 of this Title, such
6	employer contributions herein shall cease, and
7	those contributions deposited into the Ancillary
8	Benefit Account shall continue to be drawn upon
9	solely for the payment of insurance premiums
10	associated with the ancillary benefits provided
11	hereunder, until entirely depleted, and under no
12	circumstances shall such contributions already
13	deposited into the Ancillary Benefit Account be
14	reimbursed or reverted to any Employer."
15	Section 10. Subsection 8210(b) of Article 2, Chapter 8 of Title 4 of the
16	Guam Code Annotated, is hereby amended to read as follows:
17	"(b) A member's interest in the balance of his
18	Employer Contribution Account described in § 8209
19	shall be fully and immediately vested and
20	nonforfeitable upon the occurrence of any one (1) or
21	more of the following events:
22	(1) the mambar's attain a fine
23	(1) the member's attainment of normal
	retirement age as defined in the Defined
24	Contribution Retirement System Plan-and Trust

	Agreement Document while the member is
2	employed by the government;
3	(2) the member's death while the member is
4	
5	(3) the member's disability as defined in the
6	Defined Contribution Retirement System Plan-and
7	Trust Agreement Document while the member is
8	employed by the government; or
9	(4) the termination of all or a portion of the
10	Defined Contribution Retirement System, including
11	the Employer Contribution Account."
12	Section 11. Subsection 8210(c) of Article 2, Chapter 8 of Title 4 of the
13	Guam Code Annotated, is hereby amended to read as follows:
14	"(c) In addition to the events described in
15	Subsection (b), a member's interest in the balance of
16	his Employer Contribution account described in §
17	8209 shall be fully and immediately vested and
18	nonforfeitable upon the member's completion of
19	five (5) or more years of employment pursuant to
20	Subsection (e) of § 8201 and as described in the
21	Defined Contribution Retirement System Plan and
22	Trust Agreement Document."
23	Section 12. Section 8211 of Article 2, Chapter 8 of Title 4 of the Guam
24	Code Annotated, is hereby amended to read as follows:

"(a) Normal and Early Retirement. At any time after a member reaches the early retirement age of fifty-five (55) years and has completed five (5) years of employment for vesting purposes, or reaches the normal retirement age of sixty-five (65), that person may elect to receive retirement benefits by notifying the Board or its designee in writing of such intention not less than sixty (60) days prior to the effective date of retirement. Retirement payments shall commence as soon as practicable after retirement in accordance with the Defined Contribution Retirement System Plan and Trust Agreement Document.

(b) Disability. A member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment due to permanent and total disability as defined in the Defined Contribution Retirement System Plan Document; provided that any distribution of the member's vested account balances will render the member ineligible to receive any pre-retirement benefits provided under any long-term disability insurance policy issued pursuant to § 8213 or Article 4 of this Title. In the event of permanent and total disability after

termination of employment, a member may elect to receive a distribution of that member's vested account as soon as practicable after certification of said disability in accordance with the Defined Contribution Retirement System Plan and Trust Agreement Document.

(c) Death. In the event of a member's death, distribution of the member's vested account balances to the member's beneficiaries shall be made as soon as practicable after retirement death in accordance with the Defined Contribution Retirement System Plan and Trust Agreement Document.

(d) Other Termination of Employment. In the event of termination of employment for reasons other than retirement, disability or death, a member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment; provided, that the distribution of vested amounts in the member's Employer Contribution Account and Transfer IncentiveReserve shall be distributed upon either: (1) the member's attainment of early or normal retirement age in accordance with the Defined Contribution Retirement System Plan and Trust

1	Agreement; (2) disability as described in Subsection
2	(b); or (3) death as described in Subsection (c)."
3	Section 13. Article 4 is hereby added to Chapter 8 of Title 4 of the
4	Guam Code Annotated to read as follows:
5	"ARTICLE 4. WELFARE BENEFIT PLANS
6	§8401. Definitions. As used in this article, unless
7	the context otherwise requires:
8	(a) Base Pay means an employee's stated
9	rate of pay;
10	(b) Board means the Board of Trustees of
11	the government of Guam Retirement Fund, which
12	also is responsible for the direction and operation of
13	the affairs and business of the Defined Contribution
14	Retirement System. Title to all assets in the welfare
15	benefit plans created herein shall be held in the
16	name of the Board for the benefit of participants in
17	the welfare benefit plans herein;
18	(c) Defined Contribution Retirement
19	de la contribution nettrement
20	System means the Government of Guam Defined
21	Contribution Retirement System created by Article
22	2 of Chapter 8 of Title 4 of the Guam Code
has has	Annotated;
23	(d) Employer contribution means an
24	amount deposited into a welfare benefit account, on

a periodic basis coinciding with the employee's base payroll period, by an employer from its own funds, the balances of which shall be used solely for the payment of insurance premiums associated with the welfare benefit plans established hereunder, including pre-retirement disability and survivor death benefits offered to members of the Defined Contribution Retirement System;

- department or agency of the Executive Branch, every autonomous and semi-autonomous agency or instrumentality, public corporations, every educational institution whether secondary or post secondary, the Judicial Branch, the Legislative Branch, Public Defender Corporation, and every public entity hereafter to be created by law, within the territory of Guam which has employed or employs a member;
- (f) Member means any member of the Defined Contribution Retirement System in accordance with Article 2, Chapter 8, Title 4 of the Guam Code Annotated;
- (g) Welfare benefit account means an employee welfare benefit account created and

established by this Article as a pool account established for all members to record the deposit of employer contributions, interest and other accumulations credited on behalf of all members, the balances of which shall be used solely for the payment of insurance premiums and administrative expenses associated with the welfare benefits, including pre-retirement disability and survivor death benefits offered to members of the Defined Contribution Retirement System;

(h) Welfare benefit plan means any employee welfare benefit plan created and established by this Article, including plans providing for pre-retirement disability benefits or survivor death benefits, which shall be offered to members of the Defined Contribution Retirement System, as provided in the contracts negotiated with insurance providers.

§ 8402. Welfare Benefit Plans created and established; body corporate. The Welfare Benefit Plans for Defined Contribution Retirement System members as described herein shall be created and established to provide employee welfare benefits as reasonable and necessary to fulfill the purposes of

1 this Article. The business of each welfare benefit 2 plan created hereunder shall constitute a body 3 corporate and all business of each welfare benefit 4 plan shall be transacted in the name of the 5 Government of Guam Defined Contribution 6 Retirement System for the benefit of its members. 7 § 8403. Article to be liberally construed; purpose. 8 The provisions of this Article shall be liberally 9 construed so as to provide, to the extent practicable, 10 similar (although not necessarily equal) pre-11 retirement disability and survivor death benefits as those provided to members of the Defined Benefit 12 Plan, and to provide other employee welfare 13 benefits to members of the Defined Contribution 14 Retirement System, which benefits are fully funded 15 on a current basis from employer contributions, 16 with the objective of encouraging qualified 17 personnel to enter and remain in the service of the government of Guam, thus effecting economy and efficiency in the administration of the government. § 8404. Administration of the Welfare Benefit Plans. The Board of Trustees created pursuant to Article 1 of Chapter 8 of this Title, and authorized under Article 2, Chapter 8 of this Title, shall

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administer the welfare benefit plans for members of the Government of Guam Defined Contribution Retirement System. The board may sue and be sued, contract and be contracted with and conduct all the business of the welfare benefit plans.

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§ 8405. Powers and Duties of the Board of Trustees. The Board has all powers necessary to effectuate the purposes of this Article. The Board is authorized and empowered to take any and all required action, including, but not limited to, making decisions concerning plan design and adoption of the plan, entering into contracts with third parties for actuarial, insurance, custodial, annuity, legal and administrative and other products and services, all of which shall be intended to implement the welfare benefit plans consistent with the intent of this Article. The Board shall authorize the company or companies with whom it contracts to make available the welfare benefits under the plans adopted herein. The Board may borrow monies to effectuate the purposes of this Article, including, but not limited to, monies loaned from the Government of Guam Retirement Fund for interim financing for survivor death insurance and pre-retirement disability insurance

1	premiums offered to members of the Defined
2	Contribution Retirement System."
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4	§ 8406. Participation in the Welfare Benefit Plans
5	Members of the Defined Contribution Retirement
6	System are eligible to participate in the welfare
7	benefit plans established hereunder;
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9	§ 8407. Employer's Contributions. (a) Each
10	participating employer shall make a contribution to
11	the applicable welfare benefit account for the sole
12	purpose of financing insurance premiums and
13	administrative expenses related to the welfare
14	benefit plans established under this Article,
15	including pre-retirement disability insurance and
16	survivor death insurance, in aggregate amounts
17	equal to a designated percentage of such member's
18	base pay, the percentage to be determined on a
19	quarterly basis by the Board within its sole
20	discretion, in an aggregate amount not to exceed
21	eight-tenths of one percent (0.8%) of each member's
22	base pay.
23	
24	(b) Each participating employer shall ensure

that its employer contributions are made within five

1 (5) working days. In the case of an officer or an 2 employee of the government of Guam, any unpaid 3 employer contribution shall be a government debt, 4 contracted as a result of a casual deficit in the 5 government's revenues, to be accorded preferred 6 status over other expenditures." 7 Section 14. Severability. If any provision of this Act or its application to any person or circumstance is found to be 8 invalid or contrary to law, such invalidity shall not affect other 9 provisions or applications of this Act which can be given effect 10 without the invalid provisions or application, and to this end 11 the provisions of this Act are severable. 12

## MINA BENTE SAIS NA LIHESLATURAN GUAHAN 2002 (SECOND) Regular Session

Bill No. 434(cor)

Introduced by:

1

v.c. pangelinan

M. Forbes

L.A. Leon Guerrero & ...

AN ACT TO AMEND SECTIONS 8201, 8203, 8205, 8209, 8210, and 8211 OF ARTICLE 2, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED AND TO ADD A NEW ARTICLE 4 TO CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED RELATIVE TO ESTABLISHING SEPARATE WELFARE BENEFIT PLANS TO INCLUDE SURVIVOR DEATH BENEFITS AND PRE-RETIREMENT DISABILITY BENEFITS FOR DEFINED CONTRIBUTION RETIREMENT SYSTEM MEMBERS; AND TO AMEND SECTION 8211 OF ARTICLE 2, CHAPTER 8, TITLE 4 OF THE GUAM CODE ANNOTATED RELATIVE TO ENSURING PORTABILITY OF TRANSFER INCENTIVES

## BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 **SECTION 1.** Legislative Findings. I Liheslaturan Guahan finds
- 3 that Public Law Number 23-42, which established the Defined Contribution
- 4 Retirement System for government of Guam employees whose
- 5 employment commences on or after October 1, 1995 was enacted to
- 6 provide a more flexible and self-directed pension plan for the these
- 7 employees and to protect and preserve the fiscal soundness of the existing
- 8 Defined Benefit Plan, for the benefit of all present retirees and future
- 9 retirees of the Defined Benefit Plan. Subsequently, I Liheslaturan Guahan
- enacted Public Law Number 24-200 to provide the Defined Contribution

- Retirement System members with survivor death benefits and pre-
- 2 retirement disability benefits, to be funded by employer, not employee,
- 3 contributions which was not established in Public Law 23-42 to ensure that
- 4 these employee members are provided the same protection that were
- 5 available to the Defined Benefit Plan members
- 6 I Liheslaturan Guahan finds that these survivor death benefits and
- 7 pre-retirement disability benefits referred to as ancillary welfare benefits in
- 8 federal pension legislation, for members of the Defined Contribution
- 9 Retirement System, which currently are provided in conjunction with the
- 10 core retirement benefits provided under the Defined Contribution
- 11 Retirement System, can be more efficiently and effectively administered
- and operated if these benefits were administered as two separate plans, so
- as to simplify compliance with the tax code and regulations and
- 14 amendments thereto.
- 15 SECTION 2. Legislative Intent Regarding Ancillary Benefits. It is
- the intent of *I Liheslaturan Guahan* that the survivor death and pre-
- 17 retirement disability benefits currently provided as ancillary benefits under
- the Defined Contribution Retirement System shall be repealed in Article 2,
- 19 Chapter 8, Title 4 of the Guam Code Annotated, and re-established in
- separate employee welfare benefit plans created under a new Article 4,
- 21 Chapter 8, Title 4 of the Guam Code Annotated. These new employee
- 22 welfare benefit plans shall include pre-retirement disability benefits and
- 23 survivor death benefits to be provided exclusively to members of the
- 24 Government of Guam Defined Contribution Retirement System (to the
- 25 exclusion of members of the Government of Guam Retirement Fund –

- 1 Defined Benefit Plan). I Liheslaturan Guahan intends that members of the
- 2 Defined Contribution Retirement System should be provided with similar,
- 3 although not equal, benefits to those offered under the Defined Benefit
- 4 Plan, except to the extent that the terms and conditions related to providing
- 5 such benefits (including eligibility, contributions, vesting, and
- 6 distributions) are manifestly inapplicable because they cannot be converted
- 7 intact under the terms and conditions in the Defined Contribution
- 8 Retirement System Plan Document. The effect of this legislation is to
- 9 redirect the appropriations currently used to fund the ancillary benefits in
- the Defined Contribution Retirement System in Article 2, Chapter 8, Title 4
- of the Guam Code Annotated, to provide continuation of coverage under
- new welfare benefit plans created under Article 4 of the same title.
- 13 I Liheslaturan Guahan intends that the Board of Trustees of the
- 14 Defined Contribution Retirement System, on behalf of the Government of
- 15 Guam and all of its employers, shall be authorized and empowered to take
- any and all required action, including, but not limited to, making decisions
- 17 concerning plan design and adoption of plans, entering into contracts with
- third parties for actuarial, insurance, custodial, annuity, legal and
- 19 administrative and other products and services, all of which shall be
- 20 intended to implement the welfare benefit plans consistent with the intent
- of this legislation.
- 22 I Liheslaturan Guahan intends that, upon implementation of, all
- 23 contributions to the Defined Contribution Retirement System for purposes
- of these ancillary benefits therein shall cease. Contributions already
- 25 deposited into the Ancillary Benefit Account shall continue to be drawn

- upon solely for the payment of insurance premiums associated with the
- 2 ancillary benefits provided thereunder, until entirely depleted, and under
- 3 no circumstances shall such contributions already deposited into Ancillary
- 4 Benefit Account be reimbursed or reverted to any Employer. The Board
- 5 shall adopt the existing pre-retirement disability benefit plan, or a survivor
- 6 death benefit plan in the new Article 4. All contributions shall be redirected
- 7 to the welfare benefit account to be drawn upon solely for the payment of
- 8 insurance premiums and administrative expenses associated with the
- 9 welfare benefits created under Article 4.

10

## SECTION 3. Legislative Intent Regarding Transfer Incentive

- 11 **Reserve.** It is the intent of *I Liheslaturan Guahan* that the transfer incentives
- created under Public Law Number 25-19, which were designed to
- encourage employees to transfer from the Defined Benefit Plan to the
- 14 Defined Contribution Retirement System, should comply with the tax code
- and regulations, and be subject to the same distribution requirements of
- any other rollover contributions, in order to comply with, and to increase
- the administrative and portability options for retirement plans under the
- 18 Economic Growth and Tax Relief Reconciliation Act of 2001 ("EGTRRA").
- 19 Accordingly, the employer's contributions held in the transfer incentive
- 20 reserve created under Public Law Number 25-19, as amended by Public
- Law Number 25-157, is fully and immediately vested and nonforfeitable,
- 22 and distribution of such vested account balances shall be made in
- 23 accordance with the provisions of the Defined Contribution Retirement
- 24 System Plan Document, in compliance with EGTRRA.

1	<b>Section 4.</b> Section 8201(h), Article 2, Chapter 8, Title 4 of the Guam
2	Code Annotated, is hereby amended as follows:
3	"(h) Employer contribution means an amount
4	deposited into the member's individual annuity
5	account or, as applicable, ancillary benefit account
6	on a periodic basis coinciding with the employee's
7	base payroll period by an employer from its own
8	funds;"
9	Section 5. Section 8201(k), Article 2, Chapter 8 of Title 4 of the Guam
10	Code Annotated, is hereby repealed. A new definition of Plan Document is
11	added to read as follows:
12	"(k) Plan Document means the Defined
13	Contribution Retirement System Plan and Trust
14	Agreement, as approved and adopted by the Board
15	of Trustees, pursuant to this Article, as from time to
16	time amended."
17	Section 6. Section 8201(n), Article 2, Chapter 8 of Title 4 of the Guam
18	Code Annotated, is hereby amended to read as follows:
19	"(n) Ancillary Benefit Account means a pool
20	account established for all members to record the
21	deposit of employer contributions, interest and/or
22	other accumulations credited on behalf of all
23	members, the balance of which shall be used solely
24	for the payment of insurance premiums associated
25	with the disability benefits to the extent they were

i	offered under the Defined Contribution Retirement
2	System. The Ancillary Benefit Account, as
3	distinguished from the "Account" as defined in §
4	8201(i), shall not be subject to any distributions to
5	members as prescribed in § 8210, nor be included in
6	any account statements as prescribed in § 8214.
7	Subsequent to the creation of the Welfare Benefit
8	Account established under Article 4 of this Chapter,
9	the Ancillary Benefit Account shall remain
10	operative until all balances have been depleted for
11	the payment of insurance premiums associated with
12	the pre-retirement disability benefits and survivor
13	death benefits offered under the Defined
14	Contribution Retirement System. Under no
15	circumstances shall contributions already deposited
16	into the Ancillary Benefit Account be reimbursed or
17	reverted to any Employer."
18	Section 7. Section 8203, Article 2, Chapter 8, Title 4 of the Guam
19	Code Annotated, is hereby amended to read as follows:
20	"§ 8203. Article to be Liberally construed;
21	Purpose.
22	The provisions of this Article shall be liberally
23	construed so as to provide an individual account
24	retirement system for any person who is employed
25	in the government of Guam. The purpose of the

1	Article is to provide a defined contribution
2	retirement program which is fully funded on a
3	current basis from employer and member
4	contributions. In addition, the purpose of this
5	Article is to provide pre-retirement ancillary
6	benefits in the form of disability benefits for
7	members, and survivor death benefits for the
8	beneficiaries of such members, which benefits are
9	fully funded on a current basis from employer
10	contributions, with the objective of encouraging
11	qualified personnel to enter and remain in the
12	service of the government of Guam, thus effecting
13	economy and efficiency in the administration of the
14	government."
15	Section 8. Section 8205 of Article 2, Chapter 8 of Title 4 of the Guam
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17	"§ 8205. Powers and duties of the Board of
18	Trustees in the administration of the Defined
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20	all powers necessary to effectuate the purposes of
21	this Article. The Board may contract with an
22	insurance, annuity, mutual fund, or other qualified
23	company or companies to administer the operations
24	of the defined contribution system. In selecting such
25	company or companies the Board shall take into

account as its highest fiduciary duty, the proper 1 safeguard and protection of the member and 2 3 employer contributions and the interest dividends, 4 or other returns thereon. The Board shall 5 promulgate rules regarding the proper investment of funds. The Board may borrow monies to 6 7 effectuate the purposes of this Article, including, but not limited to, monies loaned from the 8 Government of Guam Retirement Fund for interim 9 10 financing for survivor death insurance and preretirement disability insurance premiums to the 11 extent that they were offered under the Defined 12 Contribution Retirement System." 13 Section 9. Subsection 8209(b) of Article 2, Chapter 8 of Title 4 of the 14 Guam Code Annotated, is hereby amended to read as follows: 15 16 "(b) Furthermore, prior to the adoption of welfare 17 benefit plans for pre-retirement disability and 18 survivor death benefits in Article 4 of this Title, each 19 participating employer also shall make a 20 contribution to the Ancillary Benefit Account for the sole purpose of financing pre-retirement disability 21 22 insurance and survivor death insurance premiums, in an amount equal to a designated percentage of 23 such member's base pay, the percentage to be 24 25 determined on a quarterly basis by the Board within

1	its sole discretion, in an amount not to exceed eight-
2	tenths of one percent (0.8%) of each member's base
3	pay. Subsequent to the adoption of welfare benefit
4	plans for pre-retirement disability and survivor
5	death benefits in Article 4 of this Title, such
6	employer contributions herein shall cease, and
7	those contributions deposited into the Ancillary
8	Benefit Account shall continue to be drawn upon
9	solely for the payment of insurance premiums
10	associated with the ancillary benefits provided
11	hereunder, until entirely depleted, and under no
12	circumstances shall such contributions already
13	deposited into the Ancillary Benefit Account be
14	reimbursed or reverted to any Employer."
15	<b>Section 10.</b> Subsection 8210(b) of Article 2, Chapter 8 of Title 4 of the
16	Guam Code Annotated, is hereby amended to read as follows:
17	"(b) A member's interest in the balance of his
18	Employer Contribution Account described in § 8209
19	shall be fully and immediately vested and
20	nonforfeitable upon the occurrence of any one (1) or
21	more of the following events:
22	(1) the member's attainment of normal
23	retirement age as defined in the Defined
24	Contribution Retirement System Plan-and Trust

1	Agreement Document while the member is
2	employed by the government;
3	(2) the member's death while the member is
4	employed by the government;
5	(3) the member's disability as defined in the
6	Defined Contribution Retirement System Plan-and
7	Trust Agreement Document while the member is
8	employed by the government; or
9	(4) the termination of all or a portion of the
10	Defined Contribution Retirement System, including
11	the Employer Contribution Account."
12	Section 11. Subsection 8210(c) of Article 2, Chapter 8 of Title 4 of the
13	Guam Code Annotated, is hereby amended to read as follows:
14	"(c) In addition to the events described in
15	Subsection (b), a member's interest in the balance of
16	his Employer Contribution account described in §
17	8209 shall be fully and immediately vested and
18	nonforfeitable upon the member's completion of
19	five (5) or more years of employment pursuant to
20	Subsection (e) of § 8201 and as described in the
21	Defined Contribution Retirement System Plan and
22	Trust Agreement Document."
23	Section 12. Section 8211 of Article 2, Chapter 8 of Title 4 of the Guam
24	Code Annotated, is hereby amended to read as follows:

"(a) Normal and Early Retirement. At any time after a member reaches the early retirement age of fifty-five (55) years and has completed five (5) years of employment for vesting purposes, or reaches the normal retirement age of sixty-five (65), that person may elect to receive retirement benefits by notifying the Board or its designee in writing of such intention not less than sixty (60) days prior to the effective date of retirement. Retirement payments shall commence as soon as practicable after retirement in accordance with the Defined Contribution Retirement System Plan and Trust Agreement Document.

(b) Disability. A member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment due to permanent and total disability as defined in the Defined Contribution Retirement System Plan Document; provided that any distribution of the member's vested account balances will render the member ineligible to receive any pre-retirement benefits provided under any long-term disability insurance policy issued pursuant to § 8213 or Article 4 of this Title. In the event of permanent and total disability after

termination of employment, a member may elect to receive a distribution of that member's vested account as soon as practicable after certification of said disability in accordance with the Defined Contribution Retirement System Plan and Trust Agreement Document.

- (c) Death. In the event of a member's death, distribution of the member's vested account balances to the member's beneficiaries shall be made as soon as practicable after retirement death in accordance with the Defined Contribution Retirement System Plan and Trust Agreement Document.
- (d) Other Termination of Employment. In the event of termination of employment for reasons other than retirement, disability or death, a member may elect to receive a distribution of the member's vested account balances as soon as practicable after termination of employment; provided, that the distribution of vested amounts in the member's Employer Contribution Account and Transfer IncentiveReserve shall be distributed upon either: (1) the member's attainment of early or normal retirement age in accordance with the Defined Contribution Retirement System Plan and Trust

I	Agreement; (2) disability as described in Subsection
2	(b); or (3) death as described in Subsection (c)."
3	<b>Section 13.</b> Article 4 is hereby added to Chapter 8 of Title 4 of the
4	Guam Code Annotated to read as follows:
5	"ARTICLE 4. WELFARE BENEFIT PLANS
6	§8401. Definitions. As used in this article, unless
7	the context otherwise requires:
8	(a) Base Pay means an employee's stated
9	rate of pay;
10	(b) Board means the Board of Trustees of
11	the government of Guam Retirement Fund, which
12	also is responsible for the direction and operation of
13	the affairs and business of the Defined Contribution
14	Retirement System. Title to all assets in the welfare
15	benefit plans created herein shall be held in the
16	name of the Board for the benefit of participants in
17	the welfare benefit plans herein;
18	(c) Defined Contribution Retirement
19	System means the Government of Guam Defined
20	Contribution Retirement System created by Article
21	2 of Chapter 8 of Title 4 of the Guam Code
	•
22	Annotated;
23	(d) Employer contribution means an
24	amount deposited into a welfare benefit account, on

a periodic basis coinciding with the employee's base payroll period, by an employer from its own funds, the balances of which shall be used solely for the payment of insurance premiums associated with the welfare benefit plans established hereunder, including pre-retirement disability and survivor death benefits offered to members of the Defined Contribution Retirement System;

- department or agency of the Executive Branch, every autonomous and semi-autonomous agency or instrumentality, public corporations, every educational institution whether secondary or post secondary, the Judicial Branch, the Legislative Branch, Public Defender Corporation, and every public entity hereafter to be created by law, within the territory of Guam which has employed or employs a member;
- (f) Member means any member of the Defined Contribution Retirement System in accordance with Article 2, Chapter 8, Title 4 of the Guam Code Annotated;
- (g) Welfare benefit account means an employee welfare benefit account created and

established by this Article as a pool account established for all members to record the deposit of employer contributions, interest and other accumulations credited on behalf of all members, the balances of which shall be used solely for the payment of insurance premiums and administrative expenses associated with the welfare benefits, including pre-retirement disability and survivor death benefits offered to members of the Defined Contribution Retirement System;

(h) Welfare benefit plan means any employee welfare benefit plan created and established by this Article, including plans providing for pre-retirement disability benefits or survivor death benefits, which shall be offered to members of the Defined Contribution Retirement System, as provided in the contracts negotiated with insurance providers.

§ 8402. Welfare Benefit Plans created and established; body corporate. The Welfare Benefit Plans for Defined Contribution Retirement System members as described herein shall be created and established to provide employee welfare benefits as reasonable and necessary to fulfill the purposes of

1 this Article. The business of each welfare benefit 2 plan created hereunder shall constitute a body 3 corporate and all business of each welfare benefit 4 plan shall be transacted in the name of the 5 Government of Guam Defined Contribution 6 Retirement System for the benefit of its members. 7 § 8403. Article to be liberally construed; purpose. 8 The provisions of this Article shall be liberally 9 construed so as to provide, to the extent practicable, 10 similar (although not necessarily equal) preretirement disability and survivor death benefits as 11 12 those provided to members of the Defined Benefit 13 Plan, and to provide other employee welfare 14 benefits to members of the Defined Contribution Retirement System, which benefits are fully funded 15 16 on a current basis from employer contributions, 17 with the objective of encouraging qualified 18 personnel to enter and remain in the service of the government of Guam, thus effecting economy and 19 20 efficiency in the administration of the government. 21 22 § 8404. Administration of the Welfare Benefit 23 **Plans.** The Board of Trustees created pursuant to Article 1 of Chapter 8 of this Title, and authorized 24 25 under Article 2, Chapter 8 of this Title, shall

administer the welfare benefit plans for members of the Government of Guam Defined Contribution Retirement System. The board may sue and be sued, contract and be contracted with and conduct all the business of the welfare benefit plans.

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## $\S$ 8405. Powers and Duties of the Board of **Trustees.** The Board has all powers necessary to effectuate the purposes of this Article. The Board is authorized and empowered to take any and all required action, including, but not limited to, making decisions concerning plan design and adoption of the plan, entering into contracts with third parties for actuarial, insurance, custodial, annuity, legal and administrative and other products and services, all of which shall be intended to implement the welfare benefit plans consistent with the intent of this Article. The Board shall authorize the company or companies with whom it contracts to make available the welfare benefits under the plans adopted herein. The Board may borrow monies to effectuate the purposes of this Article, including, but not limited to, monies loaned from the Government of Guam Retirement Fund for interim financing for survivor death insurance and pre-retirement disability insurance

premiums offered to members of the Defined 1 2 Contribution Retirement System." 3 4 § 8406. Participation in the Welfare Benefit Plans. Members of the Defined Contribution Retirement 5 System are eligible to participate in the welfare 6 7 benefit plans established hereunder; 8 9 § 8407. Employer's Contributions. (a) Each participating employer shall make a contribution to 10 11 the applicable welfare benefit account for the sole 12 purpose of financing insurance premiums and 13 administrative expenses related to the welfare benefit plans established under this Article, 14 15 including pre-retirement disability insurance and 16 survivor death insurance, in aggregate amounts 17 equal to a designated percentage of such member's 18 base pay, the percentage to be determined on a 19 quarterly basis by the Board within its sole 20 discretion, in an aggregate amount not to exceed eight-tenths of one percent (0.8%) of each member's 21 22 base pay. 23 24 (b) Each participating employer shall ensure that its employer contributions are made within five 25

(5) working days. In the case of an officer or an employee of the government of Guam, any unpaid 2 employer contribution shall be a government debt, 3 contracted as a result of a casual deficit in the 4 government's revenues, to be accorded preferred 5 6 status over other expenditures." 7 **Section 14. Severability.** If any provision of this Act or its application to any person or circumstance is found to be 8 invalid or contrary to law, such invalidity shall not affect other 9 provisions or applications of this Act which can be given effect 10 without the invalid provisions or application, and to this end 11 12 the provisions of this Act are severable.