

### Messages and Communications for Doc. Nos. 36GL-22-1903 through 1911\*.

1 message

Committee on Rules 36GL <cor@guamlegislature.org>

Wed, Apr 13, 2022 at 10:34 AM

To: Clerks <clerks@guamlegislature.org>, Rennae Meno <rennae@guamlegislature.org> Cc: "Speaker Therese M. Terlaje" <speaker@guamlegislature.org>

Håfa Adai Clerks,

Please see attached M&C Doc. No. 36GL-22-1903 to 1911 for processing:

36GL-22-1903	BILL NO. 169-36 (LS) nka P.L. No. 36-89 - An Act to Amend Appendix A, Appendix B, Appendix C, Appendix D, and Appendix E, All of Chapter 67, Title 9, Guam Code Annotated, Relative to Updating the List of Scheduled Controlled Substances Provided in the Guam Uniform Controlled Substances Act *.	Office of the Governor of Guam
36GL-22-1904	BILL NO. 247-36 (COR) nka P.L. No. 36-90 - An Act to Amend §§ 53101(d) and 53102, and to Add a New § 53109, All of Chapter 53, Title 11, Guam Code Annotated, Relative to Transferring the Authority to Implement the Guam Able Savings Program from the Department of Revenue and Taxation to the Department of Administration, and Authorizing the Governor to Identify and Transfer Up to Two Hundred Fifty Thousand Dollars (\$250,000) from the General Fund to Implement the Program*.	Office of the Governor of Guam
	SUBSTITUTE BILL NO. 213-36 (COR) nka P.L. No. 36-91 - An Act to Add New Subsections (a) and (b) to § 8119 of Article 1, Chapter 8, Title 12, Guam Code Annotated, Relative to Establishing an Exemption to the Guam Power Authority for the Construction of New Forty-One (41) Megawatt Ultra-Low Sulfur Diesel Units on Lots 261 and 257, U.S. Navy Apra Harbor Reservation, and be Required to Comply with the Air Quality and Emissions Limitations Contained in the U.S. Environmental Protection Agency Clean Air Act of 1990*.	Office of the Governor of Guam
36GL-22-1906	BILL NO. 224-36 (COR) nka P.L No. 36-92 - An Act to Repeal Chapter 19, Division 3 of Title 30, Guam Administrative Rules and Regulations; and to Add a New Chapter 2 to Title 12, Guam Administrative Rules and Regulations, Relative to Clarifying Insurance Continuing Education*.	Office of the Governor of Guam
	SUBSTITUTE BILL NO. 41-36 (COR) nka P.L. No. 36-93 - An Act to Amend § 4210 of Article 2, Chapter 4, Title 19, Guam Code Annotated, Relative to Expediting Social Studies for Adoptions*.	Office of the Governor of Guam
36GL-22-1908	BILL NO. 68-36 (COR) nka P.L. No. 36-94 – An Act to Amend §§ 88103 and 88104, and to Add a New § 88103.1, All of Chapter 88, Title 5, Guam Code Annotated, Relative to Adding Youth Representation to <i>I Kumision I Fino' CHamoru Yan I Fina'na'guen I Historia Yan I Lina'la' I Taotao Tano'</i> (The Commission on CHamoru Language and the Teaching of the History and Culture of the Indigenous People of Guam), and Prohibiting Double Representation on <i>I Kumision</i> ; and to Cite this Act as the "Mahoben Para I Fino'-ta Act"*.	Office of the Governor of Guam
36GL-22-1909	SUBSTITUTE BILL NO. 236-36 (COR) VETO - An Act to Amend § 5213 of Subarticle B, Article 3, Chapter 5, Title 5, Guam Code Annotated, Relative to Strengthening the Requirements of Small Purchases*.	Office of the Governor of Guam
36GL-22-1910	BILL NO. 123-36 (COR) VETO - An Act to Amend § 2108 of Chapter 2, Title 4, Guam Code Annotated, Relative to Requiring Employees Who Resign from Government of Guam Employment to Submit to Drug Testing to Retain Re-Employment Rights if said Resignation was Tendered Subsequent to the Employer's Announcement of Drug Testing*.	Office of the Governor of Guam
36GL-22-1911	BILL NO. 239-36 (COR) VETO - An Act to Add a New § 76206 to Article 2 of Chapter 76, Division 3, Title 11, Guam Code Annotated; and to Add a New § 13510 to Article 5 of Chapter 13, Title 19, Guam Code Annotated, Relative to Business License Requirements for Entities Engaging in Child Replacement Services*.	Office of the Governor of Guam

Electronic and Hard Copies received and attached.

Si Yu'os Ma'åse',



### **COMMITTEE ON RULES**

Vice Speaker Tina Rose Muña Barnes 36th Guam Legislature I Mina'trentai Sais Na Liheslaturan Guåhan 163 Chalan Santo Papa Hågatña Guam 96910 Email: cor@guamlegislature.org

"Disclaimer: This message is intended only for the use of the individual or entity to which it is addressed and may contain information which is privileged, confidential, proprietary, or exempt from disclosure under applicable law. If you are not the intended recipient or the individual responsible for delivering the message to the intended recipient, you are strictly prohibited from disclosing, distributing, copying, or in any way using this message. If you have received this communication in error, please notify the sender and immediately delete any copies you may have received. Thank you.'

---- Forwarded message ------

From: Speaker Therese M. Terlaje <speaker@guamlegislature.org> Date: Wed, Apr 13, 2022 at 9:46 AM

Håfa Adai,

Please see attached M&C Doc. No. 36GL-22-1903 to 1911.\*

36GL 22 1903	BILL NO. 169-36 (LS) nka P.L. No. 36-89 - An Act to Amend Appendix A, Appendix B, Appendix C, Appendix D, and Appendix E, All of Chapter 67, Title 9, Guam Code Annotated, Relative to Updating the List of Scheduled Controlled Substances Provided in the Guam Uniform Controlled Substances Act.*	Office of the Governor of Guam
36GL-22-1904	BILL NO. 247-36 (COR) nka P.L. No. 36-90 - An Act to Amend §§ 53101(d) and 53102, and to Add a New § 53109, All of Chapter 53, Title 11, Guam Code Annotated, Relative to Transferring the Authority to Implement the Guam Able Savings Program from the Department of Revenue and Taxation to the Department of Administration, and Authorizing the Governor to Identify and Transfer Up to Two Hundred Fifty Thousand Dollars (\$250,000) from the General Fund to Implement the Program.*	Office of the Governor of Guam
36GL-22-1905	SUBSTITUTE BILL NO. 213-36 (COR) nka P.L. No. 36-91 - An Act to Add New Subsections (a) and (b) to § 8119 of Article 1, Chapter 8, Title 12, Guam Code Annotated, Relative to Establishing an Exemption to the Guam Power Authority for the Construction of New Forty-One (41) Megawatt Ultra-Low Sulfur Diesel Units on Lots 261 and 257, U.S. Navy Apra Harbor Reservation, and be Required to Comply with the Air Quality and Emissions Limitations Contained in the U.S. Environmental Protection Agency Clean Air Act of 1990.*	Office of the Governor of Guam
36GL-22-1906	BILL NO. 224-36 (COR) nka P.L No. 36-92 - An Act to Repeal Chapter 19, Division 3 of Title 30, Guam Administrative Rules and Regulations; and to Add a New Chapter 2 to Title 12, Guam Administrative Rules and Regulations, Relative to Clarifying Insurance Continuing Education.*	Office of the Governor of Guam
36GL-22-1907	SUBSTITUTE BILL NO. 41-36 (COR) nka P.L. No. 36-93 - An Act to Amend § 4210 of Article 2, Chapter 4, Title 19, Guam Code Annotated, Relative to Expediting Social Studies for Adoptions.*	Office of the Governor of Guam
36GL-22-1908	BILL NO. 68-36 (COR) nka P.L. No. 36-94 – An Act to Amend §§ 88103 and 88104, and to Add a New § 88103.1, All of Chapter 88, Title 5, Guam Code Annotated, Relative to Adding Youth Representation to I Kumision I Fino' CHamoru Yan I Fina'na'guen I Historia Yan I Lina'la' I Taotao Tano' (The Commission on CHamoru Language and the Teaching of the History and Culture of the Indigenous People of Guam), and Prohibiting Double Representation on I Kumision; and to Cite this Act as the "Mahoben Para I Fino'ta Act".*	Office of the Governor of Guam
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36GL-22-1910	BILL NO. 123-36 (COR) VETO - An Act to Amend § 2108 of Chapter 2, Title 4, Guam Code Annotated, Relative to Requiring Employees Who Resign from Government of Guam Employment to Submit to Drug Testing to Retain Re-Employment Rights if said Resignation was Tendered Subsequent to the Employer's Announcement of Drug Testing.*	Office of the Governor of Guam
36GL-22-1911	BILL NO. 239-36 (COR) VETO - An Act to Add a New § 76206 to Article 2 of Chapter 76, Division 3, Title 11, Guam Code Annotated; and to Add a New § 13510 to Article 5 of Chapter 13, Title 19, Guam Code Annotated, Relative to Business License Requirements for Entities Engaging in Child Replacement Services.*	Office of the Governor of Guam

Note: e-Delivery received April 12, 2022 at 9:46 a.m. Hard copies received April 12, 2022 at 11:31 a.m.

Si Yu'os Ma'åse',

Marie Cruz Community Relations Liaison

Office of Speaker Therese M. Terlaje
Committee on Health, Land, Justice and Culture
I Mina'trentai Sais na Liheslaturan Guàhan
36th Guam Legislature
Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910
T: (671) 472-3586 F: (671) 989-3590 Email: senatorterlajeguam@gmail.com
website: www.senatorterlaje.com

----- Forwarded message -----

Date: Tue, Apr 12, 2022 at 9:46 AM

Subject: Statements regarding Legislative bills passed on: April 1, 2022

To: Speaker Therese M. Terlaje <speaker@guamlegislature.org>

Cc: GOVERNOR Lourdes A. Leon Guerrero <governor@guam.gov>, LT. GOVERNOR Joshua F. Tenorio <lt.governor@guam.gov>, Geraldine A. Cepeda <gcepeda@guamcourts.gov>, Guam Compiler of Laws <guamcompiler@gmail.com>, Lisa C. Ibanez libanez@guamcourts.gov>, CHIEF OF STAFF Jon Junior Calvo <jon.calvo@guam.gov>, DEPUTY COS Alice Taijeron <alice.taijeron@guam.gov>, Legal <legal@guam.gov>, Stephanie G. Flores <stephanie.flores@guam.gov>, Krystal Paco-San Agustin <krystal.paco@guam.gov>, <a href="mailto:seliza.dames@guam.gov">, Stephanie G. Flores <stephanie.flores@guam.gov>, Krystal Paco-San Agustin <krystal.paco@guam.gov>, <a href="mailto:seliza.dames@guam.gov">, Eliza G. Dames (Chamber) </a> <eliza.dames@guam.gov>, Shamra L.A. Chargualaf (Chamber) <sbary>, Stephanie C. Cepeda (COS) <kathleen.cepeda@guam.gov>, Rhea Chang <rhock-chang@guam.gov>, Jessica Cruz (CF) <jessica.cruz@guam.gov>, BMR Administrative Staff <admin@bbmr.guam.gov>, Analyn Eustaquio <a href="mailto:seliza.dames@guam.gov">, Michael D. Weakley <michael.weakley@guam.gov>, Rikki Orsini </a> <ri><a href="mailto:rikki.orsini@guam.gov">, Rikki Orsini </a> <a href="mailto:rikki.orsini@guam.gov">, Rikki Orsini <a href="mailto:rikki.orsin

Enclosed are copies of statements dated April 11, 2022, from the Honorable, Lourdes A. Leon Guerrero, regarding the following nine (9) bills:

- BILL NO. 169-36 (LS) nka P.L. No. 36-89 An Act to Amend Appendix A, Appendix B, Appendix D, and Appendix E, All of Chapter 67, Title 9, Guam Code Annotated, Relative to Updating the List of Scheduled Controlled Substances Provided in the Guam Uniform Controlled Substances Act
- BILL NO. 247-36 (COR) nka P.L. No. 36-90 An Act to Amend §§ 53101(d) and 53102, and to Add a New § 53109, All of Chapter 53, Title 11, Guam Code Annotated, Relative to Transferring the Authority to Implement the Guam Able Savings Program from the Department of Revenue and Taxation to the Department of Administration, and Authorizing the Governor to Identify and Transfer Up to Two Hundred Fifty Thousand Dollars (\$250,000) from the General Fund to Implement the Program
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- BILL NO. 68-36 (COR) nka P.L. No. 36-94 An Act to Amend §§ 88103 and 88104, and to Add a New § 88103.1, All of Chapter 88, Title 5, Guam Code Annotated, Relative to Adding Youth Representation to I Kumision I Fino' CHamoru Yan I Fina'na'guen I Historia Yan I Lina'la' I Taotao Tano' (The Commission on CHamoru Language and the Teaching of the History and Culture of the Indigenous People of Guam), and Prohibiting Double Representation on I Kumision; and to Cite this Act as the "Mahoben Para I Fino'ta Act"
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- BILL NO. 123-36 (COR) VETO An Act to Amend § 2108 of Chapter 2, Title 4, Guam Code Annotated, Relative to Requiring Employees Who Resign from Government of Guam Employment to Submit to Drug Testing to Retain Re-Employment Rights if said Resignation was Tendered Subsequent to the Employer's Announcement of Drug Testing
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The original statements and bills will be delivered to your office today.

### Respectfully,



#### **Brianne LG Dunstan**

Unisifan I Maga'hågan Guåhan Office of the Governor of Guam Office of Legal Counsel 513 West Marine Corps Drive Ricardo J. Bordallo Governor's Complex Hagåtña, Guam 96910

Office: 671.473.1118 brianne.dunstan@guam.gov

#### 9 attachments

36GL-22-1905.pdf 551K

36GL-22-1904.pdf

36GL-22-1907.pdf

36GL-22-1906.pdf

36GL-22-1909.pdf 628K

36GL-22-1908.pdf 637K

36GL-22-1910.pdf 473K

36GL-22-1911.pdf 461K

36GL-22-1903.pdf 1945K



# Speaker Therese M. Terlaje <speaker@guamlegislature.org>

# Statements regarding Legislative bills passed on: April 1, 2022

Tue, Apr 12, 2022 at 9:45 AM Brianne LG Dunstan <br/> <br/> brianne.dunstan@guam.gov> To: "Speaker Therese M. Terlaje" <speaker@guamlegislature.org> Cc: "GOVERNOR Lourdes A. Leon Guerrero" <governor@guam.gov>, "LT. GOVERNOR Joshua F. Tenorio" < lt.governor@guam.gov>, "Geraldine A. Cepeda" <gcepeda@guamcourts.gov>, Guam Compiler of Laws <guamcompiler@gmail.com>, "Lisa C. Ibanez" < libanez@guamcourts.gov>, CHIEF OF STAFF Jon Junior Calvo <jon.calvo@guam.gov>, DEPUTY COS Alice Taijeron <alice.taijeron@guam.gov>, Legal <legal@guam.gov>, "Stephanie G. Flores" <stephanie.flores@guam.gov>, Krystal Paco-San Agustin <a href="mailto:krystal.paco@guam.gov">krystal.paco@guam.gov</a>>, lester.carlson@bbmr.guam.gov, BERTHA <bertha.duenas@guam.gov>, "Eliza G. Dames (Chamber)" <eliza.dames@guam.gov>, "Shamra L.A. Chargualaf (Chamber)" <shamra.chargualaf@guam.gov>, "Josephine C. Cepeda (Chamber)" <josephine.cepeda@guam.gov>, "Kathleen C. Cepeda (COS)" <a href="mailto:kathleen.cepeda@guam.gov">, "Jessica Cruz">, "Jessica Cruz</a> (CF)" <jessica.cruz@guam.gov>, BBMR Administrative Staff <admin@bbmr.guam.gov>, Analyn Eustaquio <analyn.eustaquio@bbmr.guam.gov>, "Michael D. Weakley" <michael.weakley@guam.gov>, Rikki Orsini <rikki.orsini@guam.gov>

Hafa Adai Madame Speaker,

Enclosed are copies of statements dated April 11, 2022, from the *Honorable*, Lourdes A. Leon Guerrero, regarding the following nine (9) bills:

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- BILL NO. 123-36 (COR) VETO An Act to Amend § 2108 of Chapter 2. Title 4. Guam Code Annotated, Relative to Requiring Employees Who Resign from Government of Guam Employment to Submit to Drug Testing to Retain Re-Employment Rights if said Resignation was Tendered Subsequent to the **Employer's Announcement of Drug Testing**
- BILL NO. 239-36 (COR) VETO An Act to Add a New § 76206 to Article 2 of Chapter 76, Division 3, Title 11, Guam Code Annotated; and to Add a New § 13510 to Article 5 of Chapter 13, Title 19, Guam Code Annotated, Relative to Business License Requirements for Entities Engaging in Child Replacement Services

The original statements and bills will be delivered to your office today.

## Respectfully,



### Brianne LG Dunstan

Unisifan I Maga'hågan Guåhan Office of the Governor of Guam Office of Legal Counsel 513 West Marine Corps Drive Ricardo J. Bordallo Governor's Complex Hagatña, Guam 96910 Office: 671.473.1118

brianne.dunstan@guam.gov

DOC Type: 3691-22-1903-1911

04-1 2 2022

**COMMITTEE ON RULES** RECEIVED:

> April 13, 2022 9:46 A.M.

9 attachments

144K

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📆 Bill No. 247-36 (COR) nka P.L. 36-90.pdf

36GL-22-1904

36GL-22-1905

Sub. Bill No. 213-36 (COR) nka P.L. 36-91.pdf 187K

369L-22 - 1906

Bill No. 224-36 (COR) nka P.L. 36-92.pdf 314K Sub. Bill No. 41-36 (COR) nka P.L. 36-93.pdf

36GL-22-1907

Bill No. 68-36 (COR) nka P.L. 36-94.pdf 226K

36GL-22-1908

Sub. Bill No. 236-36 (COR) \_VETO.pdf 225K

369L-22-1909

Bill No. 123-36 (COR)\_VETO.pdf 148K

36GL-22-1910

Bill No. 239-36 (COR)\_VETO.pdf

36GL-22-1911

Bill No. 169-36 (LS) nka P.L. 36-89.pdf 853K

36GL-22-1903

### LOURDES A. LEON GUERRERO GOVERNOR



JOSHUA F. TENORIO LI. GOVERNOR

### UFISINAN I MAGA'HÅGAN GUÅHAN OFFICE OF THE GOVERNOR OF GUAM

April 11, 2022

## HONORABLE THERESE M. TERLAJE, Speaker

I Mina'trentai Sais Na Liheslaturan Guåhan 36<sup>th</sup> Guam Legislature Guam Congress Building 163 Chalan Santo Papa Hagåtña, Guam 96910

Re: <u>BILL NO. 123-36 (COR)</u> – AN ACT TO AMEND § 2108 OF CHAPTER 2, TITLE 4, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING EMPLOYEES WHO RESIGN FROM GOVERNMENT OF GUAM EMPLOYMENT TO SUBMIT TO DRUG TESTING TO RETAIN RE-EMPLOYMENT RIGHTS IF SAID RESIGNATION WAS TENDERED SUBSEQUENT TO THE EMPLOYER'S ANNOUNCEMENT OF DRUG TESTING

Hafa Adai Madame Speaker,

In the case Skinner v. Railway Labor Executives' Assn., the U.S. Supreme Court held that the drug testing of employees, if done by a government agency or at the direction of a government agency, was a "search" under the Fourth Amendment of the U.S. Constitution. This means that to meet the Constitution's requirement that all searches must be reasonable, any testing is required to be based on individualized suspicion of wrongdoing. This requires specific information that an employee is under the influence of drugs or alcohol before an employee could be subjected to a drug test.

Also in *Skinner*, the Supreme Court concluded that an exception to the individualized suspicion requirement existed in situations where the individual participated in an industry that is "regulated pervasively to ensure public safety," and the drug testing was related to protecting the public safety. This type of testing is permissible for individuals in law enforcement and public safety agencies, as well as those in other agencies such as mass transit or school bus drivers.

Under the government of Guam's Drug-Free Workplace Program, which was developed in 1995, government of Guam agencies are not allowed to "announce random drug testing within a department." Pursuant to this program, employees who are subject to random drug testing are listed as working in testing designated positions. These employees are informed in writing when they begin their employment that their position is a testing designated position, and that within thirty (30) days of receiving the written notice, they are subject to random drug testing.

In order to comply with applicable U.S. Supreme Court opinions, random testing is only allowed for employees in testing designated positions. Drug testing for all other Government of Guam employees must be based on a reasonable suspicion that the employee is using drugs at work, has

Page 2 of 2

To: Speaker Terlaje
Fr: Governor of Guam
Date: April 11, 2022

Re: Vetoed Bill. No. 123-36 (COR)

been involved in a workplace accident, or that the employee has violated safety rules in the workplace.

Government of Guam agencies do not possess powers that the authors of Bill No. 123-36 assume they do. Bill No. 123-36 as written, would not be enforceable, because agencies cannot announce random testing for all employees, as the bill requires, a prerequisite to the bill's requirement of testing to retain reemployment rights. Further, a person attempting to use their reemployment rights is already required to pass a pre-employment drug test. This pre-employment test is more effective in protecting the people of Guam than a provision of a statute that is unenforceable without violating the United States Constitution.

For these reasons, I veto Bill No. 123-36.

Senseremente,

LOURDES A. LEON GUERRERO

Maga'hågan Guåhan Governor of Guam

Enclosure:

VETOED Bill No. 123-36 (COR)

cc via email:

Honorable Joshua F. Tenorio, Sigundo Maga'låhen Guåhan

Compiler of Laws

# I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2022 (SECOND) Regular Session

1,11 1,11

# CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÂGAN GUÂHAN

This is to certify that Bill No. 123-36 (COR), "AN ACT TO AMEND § 2108 OF CHAPTER 2, TITLE 4, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING EMPLOYEES WHO RESIGN FROM GOVERNMENT OF GUAM EMPLOYMENT TO SUBMIT TO DRUG TESTING TO RETAIN RE-EMPLOYMENT RIGHTS IF SAID RESIGNATION WAS TENDERED SUBSEQUENT TO THE EMPLOYER'S ANNOUNCEMENT OF DRUG TESTING." was on the 1st day of April 2022, duly and regularly passed.

SUBSEQUENT TO THE EMPL	OYER'S ANNOUNCEMENT OF DRUG
TESTING," was on the 1st day of Ap	oril 2022, duly and regularly passed.
,	There M. Telleje
(	Therese M. Terlaje
\	Speaker
Attested: \	
Junandahat 1	
Amanda L. Shelton /	/
Legislative Secretary /	
This Act was received by I Maga'haga	in Guåhan this day of April,
2022, at 9:39 o'clock P.M.	Con Colons
	Assistant Staff Officer
	Maga'håga's Office
APPROVED:	maga naga 3 Office
ATTROVED.	
Lourdes A. Leon Guerrero	
I Maga'hågan Guåhan	
Date: 4/11/2022	
Public Law No	

## I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2021 (FIRST) Regular Session

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## Bill No. 123-36 (COR)

As amended by the Committee on Public Accountability, Human Resources, Guam Buildup, Hagåtña Revitalization, Regional Affairs, Public Libraries, Telecommunications, and Technology; and further amended on the Floor.

Introduced by:

V. Anthony Ada
Joanne Brown
Frank Blas Jr.
Sabina Flores Perez
Christopher M. Dueñas
Telo T. Taitague
Clynton E. Ridgell
Therese M. Terlaje
James C. Moylan
Tina Rose Muña Barnes
Telena Cruz Nelson
Joe S. San Agustin
Amanda L. Shelton
Jose "Pedo" Terlaje
Mary Camacho Torres

AN ACT TO AMEND § 2108 OF CHAPTER 2, TITLE 4, ANNOTATED. RELATIVE **GUAM** CODE REQUIRING **EMPLOYEES** WHO RESIGN **FROM** GOVERNMENT OF GUAM EMPLOYMENT TO SUBMIT TO DRUG TESTING TO RETAIN RE-EMPLOYMENT RIGHTS IF SAID RESIGNATION WAS TENDERED **SUBSEQUENT** TO THE **EMPLOYER'S** ANNOUNCEMENT OF DRUG TESTING.

## 1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. § 2108 of Chapter 2, Title 4, GCA is amended to read as follows:
- 3 "§ 2108. Re-Employed Employees.

(a) Former classified employees of government of Guam who were in good standing at the time of resignation may be hired at not less than the salary they earned at their former position if they apply for the same or comparable job in the same department. This re-employment credit privilege must be exercised within a four (4) year period, and employees must pass drug testing upon re-employment. The employee may waive this privilege.

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(b) Notwithstanding any other provision of law or administrative or personnel rules and regulations, any employee who resigns his or her position within thirty (30) days of an announcement of any government sponsored drug testing within the employee's department that would subject the employee to a drug testing, shall submit to and pass said drug testing prior to resignation or forfeit all re-employment rights in Subsection (a) of this Section."

#### LOURDES A. LEON GUERRERO GOVERNOR



JOSHUA F. TENORIO LI. GOVERNOR

# UFISINAN I MAGA'HÅGAN GUÅHAN OFFICE OF THE GOVERNOR OF GUAM

April 11, 2022

OFFICE OF THE SPEAKER
THERESE M. TERLAJE

04-1 2 2022

Time: 310 m. Received: 1

HONORABLE THERESE M. TERLAJE, Speaker

I Mina'trentai Sais Na Liheslaturan Guåhan 36<sup>th</sup> Guam Legislature Guam Congress Building 163 Chalan Santo Papa Hagåtña, Guam 96910

Re:

BILL NO. 123-36 (COR) – AN ACT TO AMEND § 2108 OF CHAPTER 2, TITLE 4, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING EMPLOYEES WHO RESIGN FROM GOVERNMENT OF GUAM EMPLOYMENT TO SUBMIT TO DRUG TESTING TO RETAIN RE-EMPLOYMENT RIGHTS IF SAID RESIGNATION WAS TENDERED SUBSEQUENT TO THE EMPLOYER'S ANNOUNCEMENT OF DRUG TESTING

Hafa Adai Madame Speaker,

In the case Skinner v. Railway Labor Executives' Assn., the U.S. Supreme Court held that the drug testing of employees, if done by a government agency or at the direction of a government agency, was a "search" under the Fourth Amendment of the U.S. Constitution. This means that to meet the Constitution's requirement that all searches must be reasonable, any testing is required to be based on individualized suspicion of wrongdoing. This requires specific information that an employee is under the influence of drugs or alcohol before an employee could be subjected to a drug test.

Also in *Skinner*, the Supreme Court concluded that an exception to the individualized suspicion requirement existed in situations where the individual participated in an industry that is "regulated pervasively to ensure public safety," and the drug testing was related to protecting the public safety. This type of testing is permissible for individuals in law enforcement and public safety agencies, as well as those in other agencies such as mass transit or school bus drivers.

Under the government of Guam's Drug-Free Workplace Program, which was developed in 1995, government of Guam agencies are not allowed to "announce random drug testing within a department." Pursuant to this program, employees who are subject to random drug testing are listed as working in testing designated positions. These employees are informed in writing when they begin their employment that their position is a testing designated position, and that within thirty (30) days of receiving the written notice, they are subject to random drug testing.

In order to comply with applicable U.S. Supreme Court opinions, random testing is only allowed for employees in testing designated positions. Drug testing for all other Government of Guam employees must be based on a reasonable suspicion that the employee is using drugs at work, has

Page 2 of 2

To: Speaker Terlaje Governor of Guam Fr:

Date: April 11, 2022

Re: Vetoed Bill. No. 123-36 (COR)

been involved in a workplace accident, or that the employee has violated safety rules in the workplace.

Government of Guam agencies do not possess powers that the authors of Bill No. 123-36 assume they do. Bill No. 123-36 as written, would not be enforceable, because agencies cannot announce random testing for all employees, as the bill requires, a prerequisite to the bill's requirement of testing to retain reemployment rights. Further, a person attempting to use their reemployment rights is already required to pass a pre-employment drug test. This pre-employment test is more effective in protecting the people of Guam than a provision of a statute that is unenforceable without violating the United States Constitution.

For these reasons, I veto Bill No. 123-36.

Senseremente.

LOURDES A. LEON GUERRERO

Maga'hagan Guahan Governor of Guam

Enclosure: VETOED Bill No. 123-36 (COR)

cc via email: Honorable Joshua F. Tenorio, Sigundo Maga'låhen Guåhan

Compiler of Laws

**COMMITTEE ON RULES RECEIVED:** 

April 13, 2022

# I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2022 (SECOND) Regular Session

# CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÂGAN GUÂHAN

This is to certify that Bill No. 123-36 (COR), "AN ACT TO AMEND § 2108 OF CHAPTER 2, TITLE 4, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING EMPLOYEES WHO RESIGN FROM GOVERNMENT OF GUAM EMPLOYMENT TO SUBMIT TO DRUG TESTING TO RETAIN RE-EMPLOYMENT RIGHTS IF SAID RESIGNATION WAS TENDERED SUBSEQUENT TO THE EMPLOYER'S ANNOUNCEMENT OF DRUG TESTING." was on the 1st day of April 2022, duly and regularly person.

TESTING," was on the 1st day of A	April 2022, duly and regularly passed.
	Therese M. Terlaje Speaker
Attested:  Amanda L. Shelton	_
Legislative Secretary	
This Act was received by I Maga'håg	gan Guåhan this day ofAgril_,
2022, at 9:39 o'clock P.M.	Assistant Staff Officer
APPROVED:	Maga'håga's Office
Lourdes A. Leon Guerrero  I Maga'hågan Guåhan	
Date: 4/11/2022	
Public Law No	

7022 - [6 200] RCUD AT CENTRAL FILL APR 4'22 AV9:00

Flaine Tajalle

## I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2021 (FIRST) Regular Session

## Bill No. 123-36 (COR)

As amended by the Committee on Public Accountability, Human Resources, Guam Buildup, Hagåtña Revitalization, Regional Affairs, Public Libraries, Telecommunications, and Technology; and further amended on the Floor.

Introduced by:

1

V. Anthony Ada
Joanne Brown
Frank Blas Jr.
Sabina Flores Perez
Christopher M. Dueñas
Telo T. Taitague
Clynton E. Ridgell
Therese M. Terlaje
James C. Moylan
Tina Rose Muña Barnes
Telena Cruz Nelson
Joe S. San Agustin
Amanda L. Shelton
Jose "Pedo" Terlaje
Mary Camacho Torres

AN ACT TO AMEND § 2108 OF CHAPTER 2, TITLE 4, ANNOTATED, GUAM CODE RELATIVE REQUIRING EMPLOYEES WHO RESIGN **GOVERNMENT OF GUAM EMPLOYMENT TO SUBMIT** TO DRUG TESTING TO RETAIN RE-EMPLOYMENT RIGHTS IF SAID RESIGNATION WAS TENDERED **SUBSEQUENT** TO THE **EMPLOYER'S** ANNOUNCEMENT OF DRUG TESTING.

## BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. § 2108 of Chapter 2, Title 4, GCA is amended to read as follows:
- 3 "§ 2108. Re-Employed Employees.

- (a) Former classified employees of government of Guam who were in good standing at the time of resignation may be hired at not less than the salary they earned at their former position if they apply for the same or comparable job in the same department. This re-employment credit privilege must be exercised within a four (4) year period, and employees must pass drug testing upon re-employment. The employee may waive this privilege.
- (b) Notwithstanding any other provision of law or administrative or personnel rules and regulations, any employee who resigns his or her position within thirty (30) days of an announcement of any government sponsored drug testing within the employee's department that would subject the employee to a drug testing, shall submit to and pass said drug testing prior to resignation or forfeit all re-employment rights in Subsection (a) of this Section."