l Mina'trentai Sais Na Liheslaturan Guåhan THE THIRTY-SIXTH GUAM LEGISLATURE

Bill HISTORY 4/12/2021 3:08 PM

I Mina'trentai Sais Na Liheslaturan Guåhan BILL STATUS

BILL NO.	SPONSOR	τιτιε	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES	NOTES
52-36 (COR) As amended by the Committee on Environment, Revenue and Taxation, Labor, Procurement, and Statistics, Research and Planning	Sabina Flores Perez	AN ACT TO <i>REPEAL</i> AND <i>REENACT</i> § 5233 OF SUBARTICLE D, ARTICLE 3, CHAPTER 5 OF TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO DISCLOSURE OF OWNERSHIP, FINANCIAL AND CONFLICT OF INTERESTS UNDER GUAM PROCUREMENT LAW.	2/2/21 2:14 p.m.	2/3/21	Committee on Environment, Revenue and Taxation, Labor, Procurement, and Statistics, Research, and Planning	2/11/21 8:00 a.m.	3/12/21 2:08 p.m. As amended by the Committee on Environment, Revenue and Taxation, Labor, Procurement, and Statistics, Research, and Planning	Request: 2/3/21 Waiver: 2/5/21	
	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	PUBLIC LAW NO.	DATE SIGNED	NOTES	
	3/19/21	AN ACT TO <i>REPEAL</i> AND <i>REENACT</i> § 5233 OF SUBARTICLE D, ARTICLE 3, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO DISCLOSURE OF OWNERSHIP, FINANCIAL, AND CONFLICTS OF INTEREST UNDER GUAM PROCUREMENT LAW.	3/26/21	3/29/21	4/9/21	36-13	4/9/21	Received: 4/9/21 Mess and Comm. Doc. No. 36GL-21-0416	



JOSHUA F. TENORIO LT. GOVERNOR

UFISINAN I MAGA'HÅGAN GUÅHAN OFFICE OF THE GOVERNOR OF GUAM

April 9, 2021

HONORABLE THERESE M. TERLAJE

LOURDES A. LEON GUERRERO

GOVERNOR

Speaker I Mina'trentai Sais Na Liheslaturan Guåhan 36th Guam Legislature Guam Congress Building 163 Chalan Santo Papa Hagåtña, Guam 96910

RE: <u>BILL NO. 52-36 (COR)</u> – An Act to *Repeal and Reenact* § 5233 of Subarticle D, Article 3, Chapter 5, Title 5, Guam Code Annotated, Relative to Disclosure of Ownership, Financial, and Conflicts of Interest Under Guam Procurement Law

Buenas yan Hafa Adai Madame Speaker:

Bill No. 52-36 is an attempt to modernize the procurement code so that it better reflects the types of entities that may be bidding on or submitting proposals for government projects or purchases. This change follows the federal model, which has recognized that corporate shareholders are not the only owners of businesses involved in government procurement. I have signed it into law as *Public Law No. 36-13*.

This effort to shed light on ownership interests will provide additional transparency in government procurement, but it should not be viewed as the end of the required efforts to improve efficiencies. Through the Procurement Policy Office, established by 5 G.C.A. §5101, our Administration is actively working on policies to help provide direction to the General Services Agency relative to policy initiatives intended to streamline procurement operations and encourage use of provisions in both the Organic Act and Guam law to avail of federal procurement authorities.

Senseremente,

Les Les Dreins

LOURDES A. LEON GUERRERO *Maga 'hågan Guåhan* Governor of Guam

Enclosure(s): Bill No. 52-36 (COR) nka P.L. 36-13

Honorable Joshua F. Tenorio, Sigundo Maga'låhen Guåhan Compiler of Laws

cc:

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2021 (FIRST) Regular Session CERTIFICATION OF PASSAGE OF AN ACT TO *I MAGA'HÅGAN GUÅHAN*

.

This is to certify that Bill No. 52-36 (COR), "AN ACT TO REPEAL AND REENACT § 5233 OF SUBARTICLE D, ARTICLE 3, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO DISCLOSURE OF OWNERSHIP, FINANCIAL, AND CONFLICTS OF INTEREST UNDER GUAM PROCUREMENT LAW," was on the 26th day of March 2021, duly and regularly passed.

rherese M. Terla

Therese M. Terlaje Speaker

Attested:

Shelton Legislative Secretary

This Act was received by I Maga'hågan Guåhan this 294 day of March, 2021, at 5:15 o'clock P.M.

Assistant Staff Officer Maga'håga's Office

APPROVED:

Lourdes A. Leon Guerrero I Maga'hågan Guåhan

Date: 4/9/2021

Public Law No. 36-13

2021-13302

RCVD AT CENTRAL FILES MAR 29'21 PM5:15

Elaine Tajalle

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2021 (FIRST) Regular Session

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Bill No. 52-36 (COR)

As amended by the Committee on Environment, Revenue and Taxation, Labor, Procurement, and Statistics, Research and Planning.

Introduced by:

Sabina Flores Perez V. Anthony Ada Frank Blas Jr. Joanne Brown Christopher M. Dueñas James C. Moylan Tina Rose Muña Barnes Telena Cruz Nelson Clynton E. Ridgell Joe S. San Agustin Amanda L. Shelton Telo T. Taitague Jose "Pedo" Terlaje Therese M. Terlaje Mary Camacho Torres

AN ACT TO *REPEAL* AND *REENACT* § 5233 OF SUBARTICLE D, ARTICLE 3, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO DISCLOSURE OF OWNERSHIP, FINANCIAL, AND CONFLICTS OF INTEREST UNDER GUAM PROCUREMENT LAW.

BE IT ENACTED BY THE PEOPLE OF GUAM:

2 Section 1. § 5233 of Subarticle D, Article 3, Chapter 5, Title 5, Guam Code

3 Annotated, is *repealed* and *reenacted* to read:

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"§ 5233. Disclosure of Ownership, Financial, and Conflicts of

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Interest.

(a) Purpose. The disclosures required by this Section are intended to reveal information bearing on the responsibility of a bidder, and can be obtained by an inquiry regarding responsibility prior to award.

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(b) Definitions.

As used herein, the term "person" shall be interpreted liberally to include the definition found in 1 GCA § 715, and in § 5030(n) of this Chapter, and includes a natural person as well as every entity of whatever form or composition (an "artificial person") recognized under the laws of Guam other than a natural person, who is a prospective contractor under a bid, offer, proposal, or other response to a solicitation, or is a contractor under a contract with the government of Guam, and subject to the provisions of this Chapter.

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(c) Public Disclosure of Ownership.

15 The ownership interests to be disclosed under this Section (1)16 include the interests of a natural or artificial person who owns all or any 17 part of a prospective contractor, bidder, or offeror, whether as 18 proprietor, a partner, limited or otherwise, a shareholder of any class, 19 in which case the percentage ownership interest test shall be based on 20 each class, a member of an association or company, limited or 21 otherwise, and any person owning a beneficial legal interest in any trust, 22 and any other person having the power to control the performance of 23 the contract or the prospective contractor.

24 (2) Prior to award, every person who is a prospective
 25 contractor, bidder, or offeror of a contract to be acquired under any
 26 method of source selection authorized by this Chapter shall submit a
 27 Disclosure Statement, executed as an affidavit under oath, disclosing

the name of each person who currently or has owned an ownership 1 2 interest in the prospective contractor, bidder, or offeror greater than ten 3 percent (10%) at any time during the twelve (12) month period immediately preceding the date of the solicitation (the "relevant 4 5 disclosure period"). If a prospective contractor, bidder, or offeror is an 6 artificial person, the Disclosure Statement shall disclose the name of 7 each person who has owned an ownership interest in such artificial 8 person (a "second tier owner") greater than twenty-five percent (25%) 9 at any time during the relevant disclosure period. If any such second 10 tier owner is also an artificial person, the Disclosure Statement shall 11 disclose the name of each person who has owned an ownership interest 12 in such second tier owner (a "third tier owner") of forty-nine percent 13 (49%) or more during the relevant disclosure period. If the name of no 14 natural person has been identified as an owner, or a second or third tier 15 owner of the prospective contractor, bidder, or offeror, the Disclosure 16 Statement shall identify the name, position, address, and contact 17 information of the natural person having the authority and 18 responsibility for the performance of the prospective contract, and the 19 name of any natural person who has the authority and power to remove 20 and replace the designated responsible person or otherwise control the 21 performance of the prospective contract.

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(d) Disclosure of Financial Interest. A prospective contractor shall
execute an affidavit disclosing the name of any person who has received or is
entitled to receive a commission, gratuity, contingent fee or other
compensation to solicit, secure, or assist in obtaining business related to the
solicitation by means of a Disclosure Statement, executed as an affidavit
under oath, disclosing such interest and shall also contain the amounts of any

such commission, gratuity, contingent fee or other compensation.

(e) Disclosure of Conflict of Interest. A prospective contractor shall
disclose the name of any person who directly or indirectly participates in any
solicitation if such person is also an employee of the government of Guam, or
of the government of the United States if federal funds are used in payment of
the contract.

(f) Every disclosure of an ownership or financial interest of any
person required to be identified by this Section shall name the person required
to be disclosed and the street address of their principal place of business. All
information disclosed or meant to be disclosed under this Section is public
procurement data and shall be kept as part of the public record of each
procurement.

13 (g) Continuing Duty of Disclosure. Notwithstanding any other 14 provision of this Chapter, the duty to disclose the information required under 15 this Section shall be, upon award, a continuing duty of a contractor of every contract subject to this Chapter, and all such information shall become part of 16 17 the procurement record required by § 5249 of this Chapter. Throughout the 18 term of a contract subject to the terms of this Chapter, the contractor shall 19 promptly make any disclosures not made previously and update changes in the identities or other required information, interests, or conflicts of the 20 21 persons required to be disclosed herein. Failure to comply with this Section 22 shall constitute a material breach of contract."

Section 2. Severability. If any provision of this Act or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Act that can be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.

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Compiler of Laws

Buenas yan Hafa Adai Madame Speaker:

Bill No. 52-36 is an attempt to modernize the procurement code so that it better reflects the types of entities that may be bidding on or submitting proposals for government projects or purchases. This change follows the federal model, which has recognized that corporate shareholders are not the only owners of businesses involved in government procurement. I have signed it into law as Public Law No. 36-13.

Financial, and Conflicts of Interest Under Guam Procurement Law

BILL NO. 52-36 (COR) - An Act to Repeal and Reenact § 5233 of Subarticle D, Article 3, Chapter 5, Title 5, Guam Code Annotated, Relative to Disclosure of Ownership,

UFISINAN I MAGA'HÅGAN GUÅHAN OFFICE OF THE GOVERNOR OF GUAM

This effort to shed light on ownership interests will provide additional transparency in government procurement, but it should not be viewed as the end of the required efforts to improve efficiencies. Through the Procurement Policy Office, established by 5 G.C.A. §5101, our Administration is actively working on policies to help provide direction to the General Services Agency relative to policy initiatives intended to streamline procurement operations and encourage use of provisions in both the Organic Act and Guam law to avail of federal procurement authorities.

Senseremente.

Liss dins k

LOURDES A. LEON GUERRERO Maga 'hagan Guahan Governor of Guam

Enclosure(s): Bill No. 52-36 (COR) nka P.L. 36-13

Speaker I Mina'trentai Sais Na Liheslaturan Guahan 36th Guam Legislature Guam Congress Building 163 Chalan Santo Papa Hagatña, Guam 96910

HONORABLE THERESE M. TERLAJE

GOVERNOR

April 9, 2021

RE:

3661-21-0416 Doc Type: OFFICE OF THE SPEAKER THERESE M. TERLAJE

-04-09 2021

LOURDES A. LEON GUERRERO

JOSHUA F. TENORIO LT. GOVERNOR

COMMITTEE ON RULES RECEIVED: April 9, 2021 5:27 P.M.

cc:

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2021 (FIRST) Regular Session <u>CERTIFICATION OF PASSAGE OF AN ACT TO *I MAGA'HÅGAN GUÅHAN*</u>

This is to certify that Bill No. 52-36 (COR), "AN ACT TO REPEAL AND REENACT § 5233 OF SUBARTICLE D, ARTICLE 3, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO DISCLOSURE OF OWNERSHIP, FINANCIAL, AND CONFLICTS OF INTEREST UNDER GUAM PROCUREMENT LAW," was on the 26th day of March 2021, duly and regularly passed.

M. elaje Therese M. Terlaje

Therese M. Terlaje Speaker

Attested:

anda L. Shelton Legislative Secretary

This Act was received by *I Maga'hågan Guåhan* this 274 day of <u>March</u>, 2021, at <u>5:15</u> o'clock <u>P</u>.M.

Assistant Staff Officer Maga'håga's Office

APPROVED:

Lourdes A. Leon Guerrero I Maga'hågan Guåhan

Date: 4 9 3021

Public Law No. 36-13

2021-13302 RCVD AT CENTRAL FILES

MAR 29 '21 PM5:15

Elaine Tajalle

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2021 (FIRST) Regular Session

Bill No. 52-36 (COR)

As amended by the Committee on Environment, Revenue and Taxation, Labor, Procurement, and Statistics, Research and Planning.

Introduced by:

Sabina Flores Perez V. Anthony Ada Frank Blas Jr. Joanne Brown Christopher M. Dueñas James C. Moylan Tina Rose Muña Barnes Telena Cruz Nelson Clynton E. Ridgell Joe S. San Agustin Amanda L. Shelton Telo T. Taitague Jose "Pedo" Terlaje Therese M. Terlaje Mary Camacho Torres

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(2) Prior to award, every person who is a prospective contractor, bidder, or offeror of a contract to be acquired under any method of source selection authorized by this Chapter shall submit a Disclosure Statement, executed as an affidavit under oath, disclosing

1 the name of each person who currently or has owned an ownership 2 interest in the prospective contractor, bidder, or offeror greater than ten 3 percent (10%) at any time during the twelve (12) month period 4 immediately preceding the date of the solicitation (the "relevant disclosure period"). If a prospective contractor, bidder, or offeror is an 5 6 artificial person, the Disclosure Statement shall disclose the name of 7 each person who has owned an ownership interest in such artificial person (a "second tier owner") greater than twenty-five percent (25%) 8 9 at any time during the relevant disclosure period. If any such second tier owner is also an artificial person, the Disclosure Statement shall 10 11 disclose the name of each person who has owned an ownership interest 12 in such second tier owner (a "third tier owner") of forty-nine percent 13 (49%) or more during the relevant disclosure period. If the name of no 14 natural person has been identified as an owner, or a second or third tier owner of the prospective contractor, bidder, or offeror, the Disclosure 15 16 Statement shall identify the name, position, address, and contact 17 information of the natural person having the authority and 18 responsibility for the performance of the prospective contract, and the 19 name of any natural person who has the authority and power to remove 20 and replace the designated responsible person or otherwise control the 21 performance of the prospective contract.

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