

***I MINA'TRENTAI SIETTE NA LIHESLATURAN GUÅHAN***  
**2023 (FIRST) Regular Session**

**Bill No. 151-37 (COR)**

Introduced by:

Sabina Flores Perez *SFP*  
Therese M. Terlaje *TMT*  
Chris Barnett *CB*

**AN ACT TO ADD A NEW CHAPTER 54C TO DIVISION  
2, TITLE 10, GUAM CODE ANNOTATED, RELATIVE  
TO PROHIBITING THE PRODUCTION AND USE OF  
NUCLEAR ENERGY ON GUAM.**

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan* finds  
3 that various factors of beginning nuclear energy production on Guam are  
4 problematic to providing safeguards necessary to protect the health of our people  
5 and our environment, which are intertwined. These factors include the production  
6 and disposal of radioactive waste, operational safety risks, and increased  
7 vulnerability to radioactive exposure during cases of natural disaster or wartime  
8 calamity. As a strategic military location and territory of the United States, our island  
9 must take measures to avert added vulnerabilities to the already delicate  
10 circumstances that burden our island.

11 *I Liheslatura* finds that the handling and treatment of radioactive waste, or  
12 “spent” nuclear fuel, derived from nuclear energy production is a problematic task  
13 for many places throughout the country and internationally. The two main waste  
14 management strategies practiced throughout the world for dealing with spent nuclear  
15 fuel is recycling or reprocessing, and direct disposal. In many countries, spent

1 nuclear power reactor fuel is reprocessed, chemically separating and repurposing  
2 usable uranium and plutonium to produce more fuel. In the U.S., this practice has  
3 been indefinitely deferred due to the risks of nuclear technology and/or materials,  
4 including plutonium, being diverted from production plants, and used to construct  
5 nuclear weapons. Direct disposal involves the storing of radioactive waste within  
6 underground repositories, without any recycling. The spent fuel is usually stored on-  
7 site of a production plant, in canisters and subsequently buried underground and  
8 sealed beneath rocks and clay. Presently, the vast majority of nuclear waste is stored  
9 within containment facilities at or near ground level, although the consensus is that  
10 more secure and long-term solutions are needed to adequately protect against  
11 radioactive contamination. These solutions are likely to involve the construction of  
12 deep geological disposal facilities, in which the nuclear waste is sealed within  
13 multiple artificial and natural barriers, such as glass, cement, and housed within  
14 storage facilities beneath up to one (1) kilometer of rock.

15 *Lihe slatura* finds that operational safety risks involved with nuclear reactors  
16 leading to radioactive releases, such as with incidents of operator failure in 1979 at  
17 Three Mile Island in Middletown, Pennsylvania, the worst nuclear accident on U.S.  
18 soil, costing roughly one billion dollars in clean-up efforts, and in 1986 at the  
19 Chernobyl Nuclear Power Plant in Ukraine, one of the world's worst nuclear  
20 accidents, costing an estimated two-hundred and thirty-five billion dollars in  
21 monetary damages, are occurrences that are unacceptable to our island and people  
22 in any scale. In addition to operator failures, are the occurrences of structural failures  
23 caused by natural disasters such as the tsunami leading to the 2011 Fukushima  
24 disaster in Japan, which has cost the country roughly seven billion three-hundred  
25 thousand dollars annually for damages, decontamination, reactor decommissioning  
26 and victim compensation. Furthermore, clean-up efforts include plans to discharge  
27 more than 1.2 million tons of nuclear waste via a sub-sealed pipeline into the Pacific  
28 Ocean over the next thirty (30) years and will directly impact its neighbors in the

1 Pacific and has potential to negatively impact the entire world over time through  
2 ocean currents and the food chain.

3 *I Liheslatura* finds that the construction, importation, and operation of nuclear  
4 reactors on Guam, including Small Modular Reactors (SMRs) and portable Nuclear  
5 Microreactors, dramatically increases the vulnerability of our island in the case of  
6 natural disasters or wartime calamity. “Guam's location within the ‘typhoon belt’  
7 makes it prone to tropical storms and typhoons on an annual basis. Our location near  
8 the Pacific and Philippine plates also causes the island to experience earthquakes  
9 with magnitudes ranging from 2 or 3 to a high of 8.2 on the Richter Scale,” according  
10 to Guam Homeland Security’s website, as well as common knowledge of islander  
11 experiences throughout Guam history. Unfortunately, Guam’s strategic location as  
12 a military stronghold leaves the island prone to a relatively high degree of potential  
13 for war, in which the missile and artillery shelling of the island, especially in the  
14 case that Guam houses nuclear reactors of any scale, could exponentially increase  
15 wartime catastrophe and calamity. Increasing the probability of radioactive leakage  
16 is the initial projected number of nuclear microreactors needed to power DoD’s  
17 Enhanced Integrated Air and Missile Defense System (EIAMD), proliferating the  
18 potential danger at an estimated twenty sites throughout the island, including civilian  
19 areas. Despite claims that these SMRs and Nuclear Microreactors are a safer and  
20 more efficient alternative to conventional Nuclear Power Plants, “Small modular  
21 reactors [and Nuclear Microreactors], long touted as the future of nuclear energy,  
22 will actually generate more radioactive waste than conventional nuclear power  
23 plants,” according to research from Stanford and the University of British Columbia.

24 It is therefore the intent of *I Liheslaturan Guåhan* to prohibit nuclear derived  
25 energy in the island of Guam.

26 **Section 2.** A new Chapter 54C is added to Title 10, Guam Code Annotated,  
27 to read:

28 **“CHAPTER 54C**

1 **NUCLEAR ENERGY PROHIBITION ACT OF 2023**

2 § 54C001. Short Title.

3 § 54C002. Definitions.

4 § 54C003. Prohibition on the Production and Use of Nuclear Energy

5 **§ 54C001. Short Title.**

6 This Chapter shall be known as the "Nuclear Energy Prohibition Act of  
7 2023."

8 **§ 54C002. Definitions.**

9 For the purposes of this Chapter:

10 (a) Nuclear fission power plant means a thermal power plant, in which  
11 the energy (heat) released by the fissioning of nuclear fuel is used to boil water to  
12 produce steam, which spins the propeller-like blades of a turbine that turns the  
13 shaft of a generator to produce electricity.

14 (b) Small Modular Reactors (SMRs) means a nuclear reactor in which  
15 the energy (heat) released by the fissioning of nuclear fuel is used to boil water to  
16 produce steam, which spins the propeller-like blades of a turbine that turns the  
17 shaft of a generator to produce electricity in the amount of 300 MWe or less.

18 (c) Nuclear Microreactors means a portable nuclear reactor in which  
19 the energy (heat) released by the fissioning of nuclear fuel is used to boil water to  
20 produce steam, which spins the propeller-like blades of a turbine that turns the  
21 shaft of a generator to produce electricity in the amount of 20 MWe or less.

22 **§ 54C003. Prohibition on the Production and Use of Nuclear Energy.**

23 The production and use of Nuclear Energy is prohibited on Guam. No  
24 nuclear fission power plant, Small Modular Reactors (SMRs), or Nuclear  
25 Microreactors shall be constructed, imported, or used, and no radioactive material  
26 shall be disposed of on Guam."

27 **Section 3. Effective Date.** This act is effective upon enactment.