

I Mina'trentai Siette Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
151-37 (COR)	Sabino Flores Perez Therese M. Terlaje Chris Barnett	AN ACT TO ADD A NEW CHAPTER 54C TO DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE PRODUCTION AND USE OF NUCLEAR ENERGY ON GUAM.	7/18/23 4:21 p.m.						Referred Version 7/19/23

I MINA'TRENTAI SIETTE NA LIHESLATURAN GUÅHAN
2023 (FIRST) Regular Session

Bill No. 151-37 (COR)

Introduced by:

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**AN ACT TO ADD A NEW CHAPTER 54C TO DIVISION
2, TITLE 10, GUAM CODE ANNOTATED, RELATIVE
TO PROHIBITING THE PRODUCTION AND USE OF
NUCLEAR ENERGY ON GUAM.**

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan* finds
3 that various factors of beginning nuclear energy production on Guam are
4 problematic to providing safeguards necessary to protect the health of our people
5 and our environment, which are intertwined. These factors include the production
6 and disposal of radioactive waste, operational safety risks, and increased
7 vulnerability to radioactive exposure during cases of natural disaster or wartime
8 calamity. As a strategic military location and territory of the United States, our island
9 must take measures to avert added vulnerabilities to the already delicate
10 circumstances that burden our island.

11 *I Liheslatura* finds that the handling and treatment of radioactive waste, or
12 “spent” nuclear fuel, derived from nuclear energy production is a problematic task
13 for many places throughout the country and internationally. The two main waste
14 management strategies practiced throughout the world for dealing with spent nuclear
15 fuel is recycling or reprocessing, and direct disposal. In many countries, spent

1 nuclear power reactor fuel is reprocessed, chemically separating and repurposing
2 usable uranium and plutonium to produce more fuel. In the U.S., this practice has
3 been indefinitely deferred due to the risks of nuclear technology and/or materials,
4 including plutonium, being diverted from production plants, and used to construct
5 nuclear weapons. Direct disposal involves the storing of radioactive waste within
6 underground repositories, without any recycling. The spent fuel is usually stored on-
7 site of a production plant, in canisters and subsequently buried underground and
8 sealed beneath rocks and clay. Presently, the vast majority of nuclear waste is stored
9 within containment facilities at or near ground level, although the consensus is that
10 more secure and long-term solutions are needed to adequately protect against
11 radioactive contamination. These solutions are likely to involve the construction of
12 deep geological disposal facilities, in which the nuclear waste is sealed within
13 multiple artificial and natural barriers, such as glass, cement, and housed within
14 storage facilities beneath up to one (1) kilometer of rock.

15 *Lihe slatura* finds that operational safety risks involved with nuclear reactors
16 leading to radioactive releases, such as with incidents of operator failure in 1979 at
17 Three Mile Island in Middletown, Pennsylvania, the worst nuclear accident on U.S.
18 soil, costing roughly one billion dollars in clean-up efforts, and in 1986 at the
19 Chernobyl Nuclear Power Plant in Ukraine, one of the world's worst nuclear
20 accidents, costing an estimated two-hundred and thirty-five billion dollars in
21 monetary damages, are occurrences that are unacceptable to our island and people
22 in any scale. In addition to operator failures, are the occurrences of structural failures
23 caused by natural disasters such as the tsunami leading to the 2011 Fukushima
24 disaster in Japan, which has cost the country roughly seven billion three-hundred
25 thousand dollars annually for damages, decontamination, reactor decommissioning
26 and victim compensation. Furthermore, clean-up efforts include plans to discharge
27 more than 1.2 million tons of nuclear waste via a sub-sealed pipeline into the Pacific
28 Ocean over the next thirty (30) years and will directly impact its neighbors in the

1 Pacific and has potential to negatively impact the entire world over time through
2 ocean currents and the food chain.

3 *I Liheslatura* finds that the construction, importation, and operation of nuclear
4 reactors on Guam, including Small Modular Reactors (SMRs) and portable Nuclear
5 Microreactors, dramatically increases the vulnerability of our island in the case of
6 natural disasters or wartime calamity. “Guam's location within the ‘typhoon belt’
7 makes it prone to tropical storms and typhoons on an annual basis. Our location near
8 the Pacific and Philippine plates also causes the island to experience earthquakes
9 with magnitudes ranging from 2 or 3 to a high of 8.2 on the Richter Scale,” according
10 to Guam Homeland Security’s website, as well as common knowledge of islander
11 experiences throughout Guam history. Unfortunately, Guam’s strategic location as
12 a military stronghold leaves the island prone to a relatively high degree of potential
13 for war, in which the missile and artillery shelling of the island, especially in the
14 case that Guam houses nuclear reactors of any scale, could exponentially increase
15 wartime catastrophe and calamity. Increasing the probability of radioactive leakage
16 is the initial projected number of nuclear microreactors needed to power DoD’s
17 Enhanced Integrated Air and Missile Defense System (EIAMD), proliferating the
18 potential danger at an estimated twenty sites throughout the island, including civilian
19 areas. Despite claims that these SMRs and Nuclear Microreactors are a safer and
20 more efficient alternative to conventional Nuclear Power Plants, “Small modular
21 reactors [and Nuclear Microreactors], long touted as the future of nuclear energy,
22 will actually generate more radioactive waste than conventional nuclear power
23 plants,” according to research from Stanford and the University of British Columbia.

24 It is therefore the intent of *I Liheslaturan Guåhan* to prohibit nuclear derived
25 energy in the island of Guam.

26 **Section 2.** A new Chapter 54C is added to Title 10, Guam Code Annotated,
27 to read:

28 **“CHAPTER 54C**

1 **NUCLEAR ENERGY PROHIBITION ACT OF 2023**

2 § 54C001. Short Title.

3 § 54C002. Definitions.

4 § 54C003. Prohibition on the Production and Use of Nuclear Energy

5 **§ 54C001. Short Title.**

6 This Chapter shall be known as the "Nuclear Energy Prohibition Act of
7 2023."

8 **§ 54C002. Definitions.**

9 For the purposes of this Chapter:

10 (a) Nuclear fission power plant means a thermal power plant, in which
11 the energy (heat) released by the fissioning of nuclear fuel is used to boil water to
12 produce steam, which spins the propeller-like blades of a turbine that turns the
13 shaft of a generator to produce electricity.

14 (b) Small Modular Reactors (SMRs) means a nuclear reactor in which
15 the energy (heat) released by the fissioning of nuclear fuel is used to boil water to
16 produce steam, which spins the propeller-like blades of a turbine that turns the
17 shaft of a generator to produce electricity in the amount of 300 MWe or less.

18 (c) Nuclear Microreactors means a portable nuclear reactor in which
19 the energy (heat) released by the fissioning of nuclear fuel is used to boil water to
20 produce steam, which spins the propeller-like blades of a turbine that turns the
21 shaft of a generator to produce electricity in the amount of 20 MWe or less.

22 **§ 54C003. Prohibition on the Production and Use of Nuclear Energy.**

23 The production and use of Nuclear Energy is prohibited on Guam. No
24 nuclear fission power plant, Small Modular Reactors (SMRs), or Nuclear
25 Microreactors shall be constructed, imported, or used, and no radioactive material
26 shall be disposed of on Guam."

27 **Section 3. Effective Date.** This act is effective upon enactment.