I Mina'Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

			Dill Lug Sil					
BILL	SPONSOR	TITLE	DATE	DATE	CMTE	PUBLIC	DATE	FISCAL NOTES
NO.			INTRODUCED	REFERRED	REFERRED	HEARING	COMMITTEE	
						DATE	REPORT	
							FILED	
	V.C. Pangelinan	AN ACT TO ADD §60114.1 AND §60114.2	1/30/13	1/30/13	Committee on			Fiscal Note
		TO CHAPTER 60 OF 21 GUAM CODE	9:03 A.M.		Appropriations,			Requested
		ANNOTATED RELATIVE TO COMPETITIVE			Public Debt, Legal			2/13/13
~		EQUALIZATION ACT ON THE LEASING OF			Affairs, Retirement,			Fiscal Notes
N		GOVERNMENT OF GUAM PROPERTY.			Public Parks,			Submitted
$\mathbf{\tilde{o}}$					Recreation,			3/26/13
					Historic			11:15 A.M.
32-022					Preservation and			
M					land			
•								
	DATE PASSED	TITLE	TRANSM	ITTED	DUE DATE	DATE SIGNED BY I MAGA'LAHEN	PUBLIC LAW	NOTES
a						GUAHAN	NO.	
	4/1/2013	AN ACT TO ADD NEW §§60114.1 AND	4/2/13	12:10pm	4/12/2013	4/15/2013	32-022	As amended by
		60114.2 TO ARTICLE 1 OF CHAPTER 60 OF						the Committee on
R		TITLE 21, GUAM CODE ANNOTATED; AND						Appropriations
		TO AMEND §26203(a) OF ARTICLE 2 OF						Legal Affairs,
(CO		CHAPTER 26, AND §24401(a) OF ARTICLE						Retirement, Public
		4 OF CHAPTER 24, ALL OF TITLE 11, GUAM						Parks, Recreation, Historic
		CODE ANNOTATED, RELATIVE TO THE						Preservation and
7		COMPETITIVE EQUALIZATION ACT ON THE						Land; and further
M		LEASING OF GOVERNMENT OF GUAM						amended on the
		PROPERTY						Floor.
0								5/9/13-P.L.
7								Received

EDDIE BAZA CALVO Governor



RAY TENORIO Lieutenant Governor

Office of the Governor of Guam

May 3, 2013

Honorable Judith T. Won Pat, Ed.D. Speaker I Mina'trentai Dos Na Liheslaturan Guåhan 155 Hesler Street Hagåtña, Guam 96910

RE: Bill No. 29-32

Dear Madame Speaker:

Transmitted herewith is Bill No. 29-32, "AN ACT TO ADD NEW §§60114.1 AND 60114.2 TO ARTICLE 1 OF CHAPTER 60 OF TITLE 21, GUAM CODE ANNOTATED; AND TO AMEND §26203(a) OF ARTICLE 2 OF CHAPTER 26, AND §24401(a) OF ARTICLE 4 OF CHAPTER 24, ALL OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE COMPETTIVE EQUALIZATION ACT ON THE LEASING OF GOVERNMENT OF GUAM PROPERTY" which was enacted into law without the signature of I Maga'lahen Guåhan as Public Law 32-022.

The imposition of business privilege taxes and real estate taxes on commercial leases by autonomous agencies, public corporations and other public instrumentalities is one that must be balanced against the realization that autonomous agencies and instrumentalities are selfsustaining, and as a consequence, they rely heavily on revenue earned from commercial leases. Although new Public Law 32-022 provides that taxes shall not be levied in situations which affect the revenue neutrality of an autonomous instrumentality to the potential determinant of existing bond ratings, it cannot be denied that taxation of leasehold revenue impacts to some extent an instrumentality's operations and non-operational activities.

It is for these reasons that I urge I Liheslatura to consider finding alternative programs or credits which would aid autonomous instrumentalities in lessening any negative financial impact that may result from Public law 32-022.

Senseramente,

EDDIE BAZA CALVO

idith T.Yvon Fat, Ed. D.

Eddie Baza Calvo

I MINA 'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 29-32 (COR), "AN ACT TO ADD NEW §§60114.1 AND 60114.2 TO ARTICLE 1 OF CHAPTER 60 OF TITLE 21, GUAM CODE ANNOTATED; AND TO AMEND §26203(a) OF ARTICLE 2 OF CHAPTER 26, AND §24401(a) OF ARTICLE 4 OF CHAPTER 24, ALL OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE COMPETITIVE EQUALIZATION ACT ON THE LEASING OF GOVERNMENT OF GUAM PROPERTY", was on the 1st day of April, 2013, duly and regularly passed.

Public Law No. 32-022

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 29-32 (COR)

As amended by the Committee on Appropriations Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land; and further amended on the Floor.

Introduced by:

Vicente (ben) C. Pangelinan
B. J.F. Cruz
T. C. Ada
V. Anthony Ada
Frank B. Aguon, Jr.
Chris M. Dueñas
M. T. Limtiaco
Brant T. McCreadie
Tommy Morrison
T. R. Muña Barnes
R. J. Respicio
Dennis G. Rodriguez, Jr.
Michael F. Q. San Nicolas
Aline A. Yamashita, Ph.D.
Judith T. Won Pat, Ed.D.

AN ACT TO ADD NEW §§60114.1 AND 60114.2 TO ARTICLE 1 OF CHAPTER 60 OF TITLE 21, GUAM CODE ANNOTATED; AND TO AMEND §26203(a) OF ARTICLE 2 OF CHAPTER 26, AND §24401(a) OF ARTICLE 4 OF CHAPTER 24, ALL OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE COMPETITIVE EQUALIZATION ACT ON THE LEASING OF GOVERNMENT OF GUAM PROPERTY.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds that
- 3 the government of Guam has transferred and entrusted portions of government-owned

- 1 land to autonomous agencies, public corporations, and other public instrumentalities
- 2 and has allowed them to lease these lands to other entities for commercial purposes;
- 3 and further finds that these autonomous agencies, public corporations, and other
- 4 public instrumentalities have been exempt from applicable taxes on the income
- 5 generated from these leases, giving them an unfair advantage over private landowners
- 6 and developers due to the below market pricing created by this tax exemption.
- 7 I Liheslaturan Guåhan created the Guam Ancestral Lands Commission (GALC) and
- 8 the Chamorro Land Trust Commission (CLTC), who are tasked to oversee and care for
- 9 parcels of land deemed for the native inhabitants of our island community, but who,
- 10 however, lack the necessary funding to provide compensation and infrastructure to
- 11 appropriately administer the lands entrusted to them; and it is the intent of I
- 12 Liheslaturan Guåhan that if and when the government agencies no longer have use for
- 13 these lands, those lands shall be returned to the inventory of the GALC for return to the
- original landowners, and/or development of land; or for return to the CLTC to lease to
- 15 qualified indigent individuals, and/or development of land.
- 16 I Liheslaturan Guåhan further intends to generate revenue derived from the
- 17 leasing of lands transferred to the autonomous agencies, public corporations, and other
- 18 public instrumentalities of the government of Guam to provide necessary resources to
- 19 the GALC and the CLTC for the implementation of programs to benefit their
- 20 respective beneficiaries.
- Section 2. New §§60114.1 and 60114.2 are hereby added to Article 1 of
- 22 Chapter 60, Title 21, Guam Code Annotated, to read as follows:
- 23 "§ 60114.1. Applicable Taxes on Leasing of Land by Autonomous
- Agencies, Public Corporations, and Other Public Instrumentalities of the
- **Government of Guam for Commercial Purposes.**
- Taxes shall be applied to lands leased as stipulated in §60114 of this
- Chapter.

(a) Notwithstanding §26203(a) of Chapter 26, Article 2, Title 11, Guam Code Annotated, business privilege tax shall be paid on all income received as lease payments on commercial leases by autonomous agencies, public corporations, and other public instrumentalities of the government of Guam.
(b) Notwithstanding §24401(a) of Chapter 24, Article 4, Title 11, Guam Code Annotated, real estate tax shall be paid on the leasehold and all improvements constructed on lands leased in commercial leases by autonomous agencies, public corporations, and other public instrumentalities of the

- §60114.1 shall be divided equally and deposited in the Guam Ancestral Lands Commission (GALC) "Land Bank Fund" and the Chamorro Land Trust Commission (CLTC) "Chamorro Home Development Fund" for the development of infrastructure improvements on land trust residential and agricultural lands. Both Commissions shall report on a quarterly basis to the Speaker of I Liheslaturan Guåhan of the revenues collected and expended from each fund and post the same on each Commission's website. The funds shall be subject to periodic audits by the Guam Public Auditor."
- **Section 3.** §26203(a) of Article 2, Chapter 26 of Title 11, Guam Code Annotated, is hereby *amended* to read as follows:

"§ 26203. Exemptions.

government of Guam.

The provisions of this Article, and the taxes levied thereunder, *shall not* apply to the following persons:

(a) The government of Guam, *except* as authorized in §60114.1(a) of Article 1 of Chapter 60, Title 21, Guam Code Annotated; the government of the United States; the government of

1 any foreign sovereignty; and any agency or instrumentality of any of 2 the foregoing governments in regard to any activity or function 3 engaged in. 4 Notwithstanding this Subsection (a), taxes shall (1) 5 not be levied against any autonomous agency, public 6 corporation, and other public instrumentalities of the 7 government of Guam with existing leases where a tax levy may 8 affect the revenue neutrality of that autonomous agency, public 9 and other public instrumentalities of the corporation, 10 government of Guam to the potential detriment of existing bond 11 ratings." 12 Section 4. §24401(a) of Article 4 of Chapter 24, Title 11, Guam Code 13 Annotated, is hereby amended to read as follows: 14 "§ 24401. Exemptions: Listed. 15 The following property is exempt from real property taxes and shall 16 not be assessed: 17 (a) all property title to which is in the United States or the 18 government of Guam, except as authorized in §60114.1(b) of Article 1 19 of Chapter 60, Title 21, Guam Code Annotated; except for the interest 20 of a lessee or licensee in land owned and leased or licensed by the 21 Chamorro Land Trust Commission; 22 (1) Notwithstanding this Subsection (a), taxes shall 23 not be levied against any autonomous agency, public 24 and other public instrumentalities of the corporation, 25 government of Guam with existing leases where a tax levy may 26 affect the revenue neutrality of that autonomous agency, public

corporation,

and other public instrumentalities of

27

- T

1		government of	Guam	to the po	otential detri	ment of	existing	g bond
2		ratings."						
3	Section 5.	Severability.	If any	of the	provisions	of this	Act of	or the
4	application thereo	f to any person	or circ	umstan	ce is held in	valid, s	uch inv	alidity
5	shall not affect any	y other provision	n or app	lication	of this Act,	which c	an be gi	iven.



FILE COPY

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN

THIRTY-SECOND GUAM LEGISLATURE 155 Hesler Place, Hagåtña, Guam 96910

April 1, 2013

The Honorable Edward J.B. Calvo I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

OFFICE OF THE GOVERNOR CENTRAL FILES

TIME 12:10 DATE 4/2/13

Dear Maga'lahi Calvo:

Transmitted herewith are Bill and Substitute Nos. 1-32(LS), 4-32(LS), 5-32(LS), 6-32(LS), 7-32(COR), 23-32(COR), 29-32(COR), 31-32(COR), 32-32(COR), 41-32(LS), 43-32(COR), 44-32(COR), 46-32(LS) and 54-32(COR) which were passed by *I Mina'Trentai Dos Na Liheslaturan Guåhan* on April 1, 2013.

Sincerely,

Tina Rose Muña Barnes

Senator and Legislative Secretary

Enclosures (14)

FLE GARY

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 29-32 (COR), "AN ACT TO ADD NEW §§60114.1 AND 60114.2 TO ARTICLE 1 OF CHAPTER 60 OF TITLE 21, GUAM CODE ANNOTATED; AND TO AMEND §26203(a) OF ARTICLE 2 OF CHAPTER 26, AND §24401(a) OF ARTICLE 4 OF CHAPTER 24, ALL OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE COMPETITIVE EQUALIZATION ACT ON THE LEASING OF GOVERNMENT OF GUAM PROPERTY", was on the 1st day of April, 2013, duly and regularly passed.

Judith T. Won Pat, Ed.D. Speaker Attested Tina Rose Muña Barnes Legislative Secretary This Act was received by I Maga'lahen Guåhan this _____ day of ##pri/, 2013, at /2:/// o'clock #.M. Assistant Staff Officer Maga'lahi's Office APPROVED: EDWARD J.B. CALVO I Maga'lahen Guåhan Date: Public Law No. _____

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 29-32 (COR)

As amended by the Committee on Appropriations Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land; and further amended on the Floor.

Introduced by:

B. J.F. Cruz
T. C. Ada
V. Anthony Ada
Frank B. Aguon, Jr.
Chris M. Dueñas
M. T. Limtiaco
Brant T. McCreadie
Tommy Morrison
T. R. Muña Barnes
R. J. Respicio
Dennis G. Rodriguez, Jr.
Michael F. Q. San Nicolas

Aline A. Yamashita, Ph.D. Judith T. Won Pat, Ed.D.

Vicente (ben) C. Pangelinan

AN ACT TO ADD NEW §§60114.1 AND 60114.2 TO ARTICLE 1 OF CHAPTER 60 OF TITLE 21, GUAM CODE ANNOTATED; AND TO AMEND §26203(a) OF ARTICLE 2 OF CHAPTER 26, AND §24401(a) OF ARTICLE 4 OF CHAPTER 24, ALL OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE COMPETITIVE EQUALIZATION ACT ON THE LEASING OF GOVERNMENT OF GUAM PROPERTY.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds that
- 3 the government of Guam has transferred and entrusted portions of government-owned

- land to autonomous agencies, public corporations, and other public instrumentalities
- 2 and has allowed them to lease these lands to other entities for commercial purposes;
- and further finds that these autonomous agencies, public corporations, and other
- 4 public instrumentalities have been exempt from applicable taxes on the income
- 5 generated from these leases, giving them an unfair advantage over private landowners
- 6 and developers due to the below market pricing created by this tax exemption.
- 7 I Liheslaturan Guåhan created the Guam Ancestral Lands Commission (GALC) and
- 8 the *Chamorro* Land Trust Commission (CLTC), who are tasked to oversee and care for
- 9 parcels of land deemed for the native inhabitants of our island community, but who,
- 10 however, lack the necessary funding to provide compensation and infrastructure to
- 11 appropriately administer the lands entrusted to them; and it is the intent of I
- 12 Liheslaturan Guåhan that if and when the government agencies no longer have use for
- these lands, those lands *shall* be returned to the inventory of the GALC for return to the
- original landowners, and/or development of land; or for return to the CLTC to lease to
- 15 qualified indigent individuals, and/or development of land.
- 16 I Liheslaturan Guåhan further intends to generate revenue derived from the
- 17 leasing of lands transferred to the autonomous agencies, public corporations, and other
- public instrumentalities of the government of Guam to provide necessary resources to
- 19 the GALC and the CLTC for the implementation of programs to benefit their
- 20 respective beneficiaries.
- Section 2. New §§60114.1 and 60114.2 are hereby added to Article 1 of
- 22 Chapter 60, Title 21, Guam Code Annotated, to read as follows:
- 23 "§ 60114.1. Applicable Taxes on Leasing of Land by Autonomous
- Agencies, Public Corporations, and Other Public Instrumentalities of the
- **Government of Guam for Commercial Purposes.**
- Taxes shall be applied to lands leased as stipulated in §60114 of this
- Chapter.

- (a) Notwithstanding §26203(a) of Chapter 26, Article 2, Title 11, Guam Code Annotated, business privilege tax *shall* be paid on all income received as lease payments on commercial leases by autonomous agencies, public corporations, and other public instrumentalities of the government of Guam.
- (b) Notwithstanding §24401(a) of Chapter 24, Article 4, Title 11, Guam Code Annotated, real estate tax *shall* be paid on the leasehold and all improvements constructed on lands leased in commercial leases by autonomous agencies, public corporations, and other public instrumentalities of the government of Guam.
- §60114.1 *shall* be divided equally and deposited in the Guam Ancestral Lands Commission (GALC) "Land Bank Fund" and the *Chamorro* Land Trust Commission (CLTC) "*Chamorro* Home Development Fund" for the development of infrastructure improvements on land trust residential and agricultural lands. Both Commissions *shall* report on a quarterly basis to the Speaker of *I Liheslaturan Guåhan* of the revenues collected and expended from each fund and post the same on each Commission's website. The funds *shall* be subject to periodic audits by the Guam Public Auditor."
- **Section 3.** §26203(a) of Article 2, Chapter 26 of Title 11, Guam Code Annotated, is hereby *amended* to read as follows:

"§ 26203. Exemptions.

The provisions of this Article, and the taxes levied thereunder, *shall not* apply to the following persons:

(a) The government of Guam, *except* as authorized in §60114.1(a) of Article 1 of Chapter 60, Title 21, Guam Code Annotated; the government of the United States; the government of

any foreign sovereignty; and any agency or instrumentality of any of the foregoing governments in regard to any activity or function engaged in.

(1) Notwithstanding this Subsection (a), taxes shall

not be levied against any autonomous agency, public corporation, and other public instrumentalities of the government of Guam with existing leases where a tax levy may affect the revenue neutrality of that autonomous agency, public corporation, and other public instrumentalities of the government of Guam to the potential detriment of existing bond ratings."

Section 4. §24401(a) of Article 4 of Chapter 24, Title 11, Guam Code Annotated, is hereby *amended* to read as follows:

"§ 24401. Exemptions: Listed.

The following property is exempt from real property taxes and *shall not* be assessed:

- (a) all property title to which is in the United States or the government of Guam, *except* as authorized in §60114.1(b) of Article 1 of Chapter 60, Title 21, Guam Code Annotated; *except* for the interest of a lessee or licensee in land owned and leased or licensed by the *Chamorro* Land Trust Commission;
 - (1) Notwithstanding this Subsection (a), taxes *shall not* be levied against any autonomous agency, public corporation, and other public instrumentalities of the government of Guam with existing leases where a tax levy may affect the revenue neutrality of that autonomous agency, public corporation, and other public instrumentalities of the

1		government of Guam to the potential detriment of existing bond
2		ratings."
3	Section 5.	Severability. If any of the provisions of this Act or the
4	application thereo	to any person or circumstance is held invalid, such invalidity
5	shall not affect an	other provision or application of this Act, which can be given.

LEGISLATIVE SESSION ATTENDANCE

I MINA'TRENTAI DOS NA LIHESLATURAN

2013 (FIRST) Regular Session

Voting Sheet

ABill No: 29-32 (COR)

Speaker Antonio R. Unipingco Legislative Session Hall

AN ACT TO ADD NEW §§60114.1 AND 60114.2 TO ARTICLE 1 OF CHAPTER 60 OF TITLE 21, GUAM CODE ANNOTATED; AND TO AMEND §26203(a) OF ARTICLE 2 OF CHAPTER 26, AND §24401(a) OF ARTICLE 4 OF CHAPTER 24, ALL OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO THE COMPETITIVE

EQUALIZATION ACT ON THE LEASING OF GOVERNMENT OF GUAM

NAME	Yea	Nay	Not Voting/ Abstained	Out During Roll Call	Absent
Senator Thomas "Tom" C. ADA		V			
Senator V. Anthony "Tony" ADA	\ <u>\</u>				
Senator Frank Blas AGUON Jr.	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \				
Vice-Speaker Benjamin J.F. CRUZ	\ \				
Senator Christopher M. DUENAS		1			
Senator Michael LIMTIACO		\ \V.			
Senator Brant McCREADIE	V				
Senator Thomas "Tommy" MORRISON	V				
Senator Tina Rose MUÑA BARNES	\ \				
Senator Vicente (ben) Cabrera PANGELINAN	\vee				
Senator Rory J. RESPICIO		V			-
Senator Dennis G. RODRIGUEZ, Jr.	V				
Senator Michael F. Q.SAN NICOLAS	\ \				
Speaker Judith T. WON PAT, Ed.D.	\vee				
Senator Aline A. YAMASHITA, Ph.D.	X				

4/1/13

TOTAL

CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature



I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member Minority Leader

Senator Aline Yamashita Member March 26, 2013

Memorandum

To:

Reanne Meno

Clerk of the Legislature

From:

Senator Rory J. Respicio

Chairperson, Committee on Rules

Subject:

Fiscal Notes

Hafa Adai!

Attached please find the fiscal notes for the bill numbers listed below. Please note that the fiscal notes, or waivers, are issued on the bills as introduced.

FISCAL NOTES:

Bill Nos.: 5-32 (LS), 11-32 (COR), 29-32 (COR), 35-32 (COR), 39-32 (COR), 47-32 (COR), 56-32 (COR), and 59-32 (COR)

WAIVERS:

Bill Nos.: 23-32 (COR), 58-32 (COR), and 67-32 (COR)

Please forward the same to MIS for posting on our website. Please contact our office should you have any questions regarding this matter.

Si Yu'os ma'åse'!



BUREAU OF BUDGET & MANAGEMENT RESEARCH

OFFICE OF THE GOVERNOR
Post Office Box 2950, Hagåtña Guam 96932

EDDIE BAZA CALVO GOVERNOR

JOHN A. RIOS DIRECTOR

RAY TENORIO LIEUTENANT GOVERNOR

MAR 25 2013

Senator Rory J. Respicio Chairperson, Committee on Rules I Mina'trentai Unu na Liheslaturan Guåhan The 31st Guam Legislature 155 Hesler Place Hagåtna, Guam 96932

Hafa Adai Senator Respicio:

Transmitted herewith is Fiscal Note on the following Bill Nos.: 5-32(LS), 11-32(COR), 29-32(COR), 35-32(COR), 39-32(COR), 47-32(LS), 56-32(COR), and 59-32(COR), and Fiscal Note Waiver on the following Bill Nos.: 23-32(COR), 58-32(COR) and 67-32(COR).

If you have any question(s), please do not hesitate to call the office at 475-9412/9106.

JOHN A. RIOS

Director

Enclosures

cc: Senator Vicente (ben) Pangelinan

Bureau of Budget & Management Research Fiscal Note of Bill No. 29-32 (COR)

AN ACT TO ADD §60114.1 AND §60114.2 TO CHAPTER 60 OF 21 GUAM CODE ANNOTATED RELATIVE TO COMPETITIVE EQUALIZATION ACT ON THE LEASING OF GOVERNMENT OF GUAM PROPERTY.

Dept./Agency Affected: Department of Land Management	ppropriation Information	
	Dept./Agency Head: Monte Mafnas, Dir	ector
Department's General Fund (GF) appropriation(s) to date:		\$509,775
Department's Other Fund (Land Survey Revolving Fund - \$3,227,76 \$639,954) appropriation(s) to date:	54; Chamorro Land Trust Operations Fund -	33,773
		3,867,718
Total Department/Agency Appropriation(s) to date:	1	\$4,377,493

	General Fund:	(Specify Special Fund):	Total:
FY 2012 Unreserved Fund Balance		\$0	S
FY 2013 Adopted Revenues	\$0	02	S
FY 2013 Appro. <u>(P.L. 31-233)</u>	\$0	\$0	s
Sub-total:	\$0	02	S
Less appropriation in Bill	SO	\$0	
Total:	\$0	50	S

		Est	imated Fiscal Impac	t of Bill		
	One Full Fiscal Year	For Remainder of FY 2013	FY 2014	FY 2015	FY 2016	FY 2017
General Fund	\$0	\$0	\$0	\$0	\$0	\$1
(Specify Special Fund)	<u>n</u>	\$0	\$0		\$0	\$0
Total	1/	<u>\$0</u>	<u>\$0</u>	\$0	\$0	SO

1. Does the bill contain "revenue generating" provisions? If Yes, see attachment. 1/	/x/ Yes	/ / No
2. Is amount appropriated adequate to fund the intent of the appropriation? /x / N/A If no, what is the additional amount required? \$ /x / N/A	/ / Yes	/ / No
3. Does the Bill establish a new program/agency? If yes, will the program duplicate existing programs/agencies? /x / N/A	/ / Yes / / Yes	/x / No / / No
Is there a federal mandate to establish the program/agency? 4. Will the enactment of this Bill require new physical facilities? 5. Was Fiscal Note coordinated with the effected day (1.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2.2	/ / Yes / / Yes	/x / No / x / No
5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: // Requested agency comments not received by due date // Other:	/x/ Yes	/ / No

Analyst: Hill 9/7/ Date: 1/2/12	
Analyst: Date: 3/2/13	Director: Date: MAD 9 5 7/113
William P. Tatingrong, BMA Supvr.	Director: Date: MAR 25 ZUI3
Stringtylighter Supvi.	John A. Rios, Director

Footnotes:

^{1/} See attachment to fiscal note.

Bureau of Budget & Management Research Attachment to Fiscal Note No. 29-32 (COR)

	Praj	ected Multi-Year R	evenues		
	Year I	Year 2	Year 3	Year 4	Year 5
General Fund	\$0	\$0	\$0	SO	SO
Land Bank Fund	<u>\$24,000</u>	\$24,000	\$24,000	\$24,000	\$24,000
Chamorro Home Development Fund	\$24,000	\$24,000	\$24,000	\$24,000	\$24,000
Total	\$48,000	\$48,000	\$48,000	\$48,000	\$48,000

Comments:

1/ The intent of this Bill is to generate revenues derived from the leasing of lands transferred to the autonomous agencies, public corporations, and other public instrumentalities of the Government of Guam to provide necessary resources to the Guam Ancestral Lands Commission (GALC) and the Chamorro Land Trust Commission (CLTC) for the implementation of programs to benefit their respective beneficiaries.

Section 2 adds a new §60114.1 which provides that (a) Business privilege tax shall be paid on all income received as lease payments on commercial leases by such entities of the Government of Guam, (2) Real estate tax shall also be paid on all improvements constructed on lands leased in commercial leases by the aforementioned entities. A new §60114.2 is also added, and provides that all taxes identified in §60114.1 shall be divided equally and deposited in the GALC's "Land Bank" Fund and CLTC's "Chamorro Home Development Fund" for the development of infrastructure improvements on land trust residential and agricultural lands.

The projected amount of revenues to be derived could be considerable based on information from the Department of Land Management that there may be as much as 740 transferred properties. For example, based on testimony provided by the Guam Economic Development Authority on the proposed measure (Ref: MV Article, GEDA opposes lease tax bill; Tuesday, March 19, 2013), GEDA indicated that it receives \$1.2M to \$1.5M from the leases. As such, should the Business privilege tax of four percent (4%) is applied on the income of its leases, it is estimated that as much as \$48,000 to \$60,000 will be generated, divided equally and then deposited into the respective Funds. This estimate does not include any real estate taxes on improvements of properties being leased. Furthermore, this estimate is for GEDA alone and does not include all other autonomous agencies, public corporations, and other public instrucmentalities of the government of Guam with similar income from leased properties. Other information necessary to determine the overall potential revenue impact such as the total number of properties with qualifying existing leases by applicable entities, the income generated by these leases and the real estate taxes applicable to improvements on such properties are not readily available.

Please see also the attached comments from the Department of Land Management.



BUREAU OF BUDGET & MANAGEMENT RESEARCH

OFFICE OF THE GOVERNOR
Post Office Box 2950, Hagåtña Guam 96932

EDDIE BAZA CALVO GOVERNOR

RAY TENORIO
LIEUTENANT GOVERNOR

JOHN A. RIOS DIRECTOR

FACSIMILE INFORMATION PAGE

PLEASE DELIVER TO: Senator Rory Respicio

FACSIMILE NUMBER: 472-3547

FROM: BBMR

Total Pages including this page: 23

If you do not receive legible copies of all the pages, please call back as soon

as possible. Phone numbers (671) 475-9412/9450. Fax number (671) 472-2825

RE: Fiscal Note on the following Bill Nos.: <u>5-32(LS)</u>, <u>11-32(COR)</u>, <u>29-32(COR)</u>, <u>35-32(COR)</u>, <u>39-32(COR)</u>, and <u>59-32(COR)</u>, and Fiscal Note Waiver on the following Bill Nos.: <u>23-32(COR)</u>, <u>58-32(COR)</u>, and <u>67-32(COR)</u>.

COMMENTS: Fiscal Notes to be picked up via Central Files.

Thank You!

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COMMITTEE ON RULES

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com

E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAJORITY LEADER

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> Vice-Speaker Benjamin J.F. Cruz Member

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Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Member February 13, 2013

VIA FACSIMILE

(671) 472-2825

John A. Rios Director Bureau of Budget & Management Research P.O. Box 2950 Hagåtña, Guam 96910

RE: Request for Fiscal Note - Bill Nos. 19-32 through 40-32 (COR) and Bill No. 41-32 (LS)

Hafa Adai Mr. Rios:

Transmitted herewith is a listing of *I Mina'trentai Dos na Liheslaturan Guåhan's* most recently introduced bill. Pursuant to 2 GCA §9103, I respectfully request the preparation of fiscal notes for the referenced bill.

Si Yu'os ma'åse' for your attention to this matter.

Very Truly Yours,

Sentator Rory J. Respicio

Chairperson, Committee on Rules

Attachments

Cc: Clerk of the Legislature

2013 FEB 14 AM 9: 10

Bill No. 19-32(COR) - C.M. Duenas / B.J.F. Cruz / T.A. Morrison

AN ACT TO AMEND CHAPTER 7, TITLE 3, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO CAPTURING LICENSE FEES AND TAXES FORM GAMING OPERATORS.

Bill No. 20-32 (COR) - D.G. Rodriguez, Jr.

AN ACT TO ESTABLISH A HEALTHCARE TRUST AND DEVELOPMENT FUND, BY ADDING A NEW CHAPTER 97 TO TITLE 10, GUAM CODE ANNOTATED, AND AUTHORIZING THE EXPENDITURE OF MONIES IN THE FUND BY PUBLIC HEALTH CARE PROVIDERS FOR SPECIFIC PURPOSES PERTAINING TO EXTUINGUISHING THE OUTSTANDING DEBT PAYABLES OF THE GUAM MEMORIAL HOSPITAL AUTHORITY, AND PROVIDE EXPANDED HEALTHCARE SERVICES BY ESTABLISHING AND FUNDING A GMHA PRIMARY HEALTHCARE OR URGENT HEALTHCARE CENTER FOR NON-EMERGENTY PATIENTS; THIS ACT TO BE CITED AS "THE GMHA HEALTHCARE TRUST AND DEVELOPMENT ACT OF 2013."

Bill No. 21-32 (COR) - B.J.F. Cruz

AN ACT TO AMEND § 66104.2 OF CHAPTER 66, TITLE 10, OF THE GUAM CODE ANNOTATED; RELATIVE TO THE EMPLOYMENT OF CIVILIAN VOLUNTEER POLICE RESERVE OFFICERS.

Bill No. 22-32 (COR) - F.B. Aquon, Jr.

AN ACT TO AMEND §2103.12, CHAPTER 2, TITLE 4, GUAM CODE ANNOTATED, RELATIVE TO ACTING APPOINTMENTS IN EXCESS OF NINETY (90) DAYS.

Bill No. 23-32 (COR) - A.A. Yamashita, T.R. Muna Barnes

AN ACT TO PLACE THE FORMER AGAT FIRE STATION UNDERTHE ADMINISTRATIVE JURISDICTION OF THE MAYOR'S OFFICE OF AGAT, BY AMENDING ITEM(1) OF §40113(B) OF CHAPTER 40, TITLE 5, GUAM CODE ANNOTATED.

Bill No. 24-32 (COR) - F.B. Aguon, Jr.

AN ACT TO AMEND §7120.3 OF CHAPTER 7, TITLE 16, OF THE GUAM CODE ANNOTATED RELATIVE TO WAIVER OF FEES FOR IMMEDIATE KIN OF FALLEN HEROES.

Bill No. 25-32 (COR) - D.G. Rodriguez, Jr.

AN ACT TO REPROGRAM AVAILABLE FUNDS FROM THE HIGHWAY 2001 BOND CONSTRUCTION FUND AND THE HIGHWAY 1985 BOND CONSTRUCTION FUND, AND DESIGNATE AND PRIORITIZE CERTAIN CAPITAL IMPROVEMENT PROJECTS, AND PURCHASE HEAVY EQUIPMENT NEEDED BY DPW FOR FLOOD MITIGATION.

Bill No. 26-32 (COR) - B.J.F. Cruz / V.A. Ada / T.R. Muna Barnes

AN ACT TO ADD A NEW § 8107.1 TO CHAPTER 8 OF TITLE 5, GUAM CODE ANNOATATED; RELATIVE TO MANDATING THE CREATION OF THE 'GUAM PUBLIC NOTICE WEBSITE', AMENDING (A) OF §8104 CHAPTER 8 OF TITLE 5 GUAM CODE ANNOATED.

Bill No. 27-32 (COR) - F.V. Aguon, Jr.

AN ACT TO ADD A NEW §850 TO TITLE 1, GUAM CODE ANNOTATED, TO DESIGNATE ROUTE 15 AS "AIR FORCE HIGHWAY" IN HONOR OF AND SPECIAL TRIBUTE TO THE MEN AND WOMEN OF GUAM WHO HAVE SERVED IN THE UNITED STATES AIR FORCE.

Bill No. 28-32 (COR) - A.A. Yamashita

AN ACT RELATIVE TO AUHORIZING THE RE-ALLOCATION OF UNDISTRIBUTED COLLECTION FUNDS BY THE CHILD SUPPORT ENFORCEMENT DIVISION OF THE OFFICE OF THE ATTORNEY GENERAL, TO PROVIDE FOR THE CREITICAL SUPPORT NEEDED FOR CHILD SUPPORT AND PROTECTIVE SERVICES; THROUGH AMENDING §34111 OF CHAPTER 34, TITLE 5, GUAM CODE ANNOTATED.

Bill No. 29-32 (COR) - V.C. Pangelinan

AN ACT TO ADD §60114.1 AND §60114.2 TO CHAPTER 60 OF 21 GUAM CODE ANNOTATED RELATIVE TO COMPETITIVE EQUALIZATION ACT ON THE LEASING OF GUAM PROPERTY.

Bill No. 30-32 (COR) - M.T. Limtiaco

AN ACT TO AMEND 2 GCA § 1106 (a) AND TO REPEAL 2 GCA § 1106 (b), TO REDUCE SENATORS' SALARIES TO FIFTY-FIVE THOUSAND THREE HUNDRED SEVEN DOLLARS (\$55,307.00)) PER ANNUM

Bill No. 31-32 (COR) - V.A. Ada

AN ACT TO ADD A NEW §5132 TO CHAPTER 5 OF 5GCA RELATIVE TO RETENTION OF PROCUREMENT RELATED EMAIL MESSAGES.

Bill NO. 32-32 (COR) -V.A. Ada

AN ACT TO ADD A NEW (e) TO \$5008 OF CHAPTER 5 OF 5GCA RELATIVE TO PROHIBITING GOVERNMENT OF GUAM BRANCHES, DEPARTMENTS, AGENCIES AND INSTRUMENTALITIES FROM EXCLUDING LOCAL BUSINESSES FROM THE PROCUREMENT PROCESS

Bill NO. 33-32 (COR) - V.A. Ada / R.J. Respicio

AN ACT TO AMEND §7105 OF CHAPTER 7 OF 16GCA RELATIVE TO REQUIRING PROOF OF USE TAX PAYMENT AS A CONDITION OF REGISTRATION FOR VEHICLES ACQUIRED OFF-ISLAND.

Bill NO. 34-32 (COR) - V.A. Ada / R.J. Respicio

AN ADD A NEW §§ 7178 & 7179 TO 16GCA RELATIVE TO VEHICLE REGISTRATIONS

Bill No. 35-32 (COR) - V.C. Pangelinan

AN ACT TO ADD §§ 61314, 61315, 61316, 61317, 61318, 61319 AND 61320 TO CHAPTER 61 ARATICLE 3 OF 21 GUAM CODE ANNOTATED RELATIVE TO THE ENFORCEMENT OF ZONING LAWS

Bill No. 36-32 (COR) - M.F.Q. San Nicolas/ V.A. Ada

AN ACT TO ADD A NEW (e) AND (f) TO §30111 OF CHAPTER 30, TITLE 22, GUAM CODE ANNOTATED AND A NEW §24307.1, §24307.2, §24307.3, §24307.4, §24307.5, §24307.6, §24307.7 TO CHAPTER 24, TITLE 11 GUAM CODE ANNOTATED, RELATIVE TO REQUIRING REAL ESTATE APPRAISERS TO SUBMIT VALUATIONS TO THE DEPARTMENT OF REVENUE AND TAXATION TO ADJUST PROPERTY TAX ASSESSMENTS THEREWITH.

Bill No. 37-32 (COR) - F.B. Aguon, Jr. / R.J. Respicio / V.A. Ada

AN ACT TO REZONE LOT NO. 2247-REM, LOT NO. 2242-R1, LOT NO. 2244-R2, LOT NO. 2247 EASTERN PART-R1, AND LOT NUMBER 2247-PART-R1 IN THE MUNICIPALITY OF BARRIGADA FROM AGRICULTURAL ZONE (A) TO MULTIPLE DWELLING ZONE (R2).

<u>Bill No 38-32 (COR) – Committee on Rules, Federal, Foreign & Micronesian Affairs, Human & Natural Resources and Election Reform</u>

AN ACT MAKING APPROPRIATIONS FOR THE OPERATIONS OF THE EXECUTIVE BRANCH OF THE GOVERNMENT OF GUAM FOR FISCAL YEAR ENDING SEPTEMBER 30, 2014, MAKING OTHER APPROPRIATIONS, AND ESTABLISHING MISCELLANEOUS AND ADMINISTRATIVE PROVISIONS.

Bill No. 39-32 (COR) - F.B. Aguon, Jr.

AN ACT TO AMEND §3103 OF CHAPTER 3, TITLE 7, OF THE GUAM CODE ANNOTATED RELATIVE TO ADDING A SUCCESSIVE TERM OF SERVICE FOR THE CHIEF JUSTICE OF THE SUPREME COURT OF GUAM.

Bill No. 40-32 (COR) - T.C. Ada/B.J.F. Cruz / R.J. Respicio

AN ACT TO AMEND §58111, CHAPTER 58, TITLE 10 GCA AND §73110, CHAPTER 73, TITLE 10 GCA, RELATIVE TO THE PENALTY CLASSIFICATION FOR VIOLATIONS OF THE FIRE CODE, AND TO AMEND §58112, CHAPTER 58, TITLE 10 GCA

Bill No. 41-32 (LS) - B.B. Aguon, Jr. / B.J.F. Cruz/ J.T. Won Pat, Ed.D.

AN ACT TO AMEND CHAPTER 30, TITLE 9 GUAM CODE ANNOTATED RELATIVE TO STRENGTHENING THE PENALTIES FOR CRIMES OF FAMILY VIOLENCE.

MESSAGE CONFIRMATION

FEB-13-2013 05:59 PM WED

FAX NUMBER

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NAME

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NAME/NUMBER

4722825

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COMMITTEE ON RULES

I Mina'trentai Dos na Liheslaturan Gudhan • The 32nd Guam Legislature 155 Hesler Place, Hagaria, Gnam 96910 • www.guarnlegislature.com E-mail: roryforguarn@gnaul.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Roty I. Respicio CHAIRPERSON MAJORITY LEADER

Senator Thomas C. Ada VICE CHAIRPERSON Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan

Member Speaker

Judith L.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

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Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Ir. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member MINORITY LEADER

> Senator Aline Yamashita Member

February 13, 2013

VIA FACSIMILE

(671) 472-2825

John A. Rios Director Bureau of Budget & Management Research P.O. Box 2950

Hagåtña, Guam 96910

RE: Request for Fiscal Note - Bill Nos. 19-32 through 40-32 (COR) and Bill No. 41-32 (LS)

Hafa Adai Mr. Rios:

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Si Yu'os mu'ase' for your attention to this matter.

Very Truly Yours,

Seneror Rory J. Respicio

Chairperson, Committee on Rules

Attachments

Cc: Clerk of the Legislature

Received by:

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2/14/13

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Senator Rory J. Respicio CHAIRPERSON MAJORITY LEADER

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

MEMORANDUM

January 29, 2013

Senator Vicente (Ben) C. Pangelinan Member

Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator

Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Member To: Rennae Meno

Clerk of the Legislature

Attorney Therese M. Terlaje Legislative Legal Counsel

From: Senator Rory J. Respicio

Majority Leader & Rules Chair

Subject: Referral of Bill No. 26-32(COR)

As the Chairperson of the Committee on Rules, I am forwarding my referral of Bill No. **26-32(COR)**.

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Dos na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment

I MINA' TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) REGULAR SESSION

Bill No. 29.32 (COR)

Introduced by:

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V.C. Pangelinan B.J.F. Cruz

9:03

AN ACT TO ADD §60114.1 AND §60114.2 TO CHAPTER 60 OF 21 GUAM CODE ANNOTATED RELATIVE TO **EQUALIZATION** ACT

COMPETITIVE THE LEASING OF GOVERNMENT OF GUAM PROPERTY.

BE IT ENACTED BY THE PEOPLE OF GUAM:

SECTION 1. Legislative findings and intent. I Liheslaturan Guåhan finds the government of Guam has transferred and entrusted portions of government owned land to autonomous agencies, public corporations, and other public instrumentalities and has allowed them to lease these lands to other entities for commercial purposes.

I Liheslaturan Guåhan further finds that these autonomous agencies, public corporations, and other public instrumentalities have been exempt from applicable taxes on the income generated from these leases, giving them unfair advantage over private landowners and developers due to the below market pricing created by this tax exemption.

I Liheslaturan Guåhan further finds that I Liheslaturan Guåhan created the Guam Ancestral Lands Commission (GALC) and the Chamorro Land Trust (CLT), who are tasked to oversee and care for land parcels of land deemed for the native inhabitants of our island community, however lack the necessary funding to provide compensation and infrastructure to appropriately administer the lands entrusted to them.

1	I Liheslaturan Guåhan further finds that if and when the government agencies no
2	longer have use for these lands, those lands shall be returned to the inventory of the
3	
4	CLT to lease to qualified indigent individuals and/or corporations and development of
5	land.
6	I Liheslaturan Guåhan intends to generate revenue derived from the leasing of
7	lands transferred to the autonomous agencies, public corporations, and other public
8	instrumentalities of the government of Guam to provide necessary resources to the
9	GALC and the CLT for the implementation of programs to benefit their respective
10	beneficiaries.
11	SECTION 2. §60114.1 and §60114.2 are hereby added to Chapter 60, 21
12	Guam Code Annotated to read as follows:
13	"§60114.1. Applicable taxes on leasing of land by autonomous agency,
14	public corporation, and other public instrumentalities of the government of Guam
15	for commercial purposes.
16	Taxes shall be applied to lands leased as stipulated in §60114 of this Chapter.
17	(a) Business privilege tax shall be paid on all income received as lease
18	payments on commercial leases by autonomous agency, public
19	corporation, and other public instrumentalities of the government of
20	Guam.
21	(b) Real estate tax shall be paid on all improvements constructed on lands
22	leased in a commercial leases by autonomous agency, public
23	corporation, and other public instrumentalities of the government of
24	Guam.
25	§60114.2. Deposit of Funds Collected. All taxes identified in §60114.1 shall
26	be divided equally and deposited in the Guam Ancestral Lands Commission (GALC)
27	"Land Bank" Fund and the Chamorro Land Trust Commission's (CLTC) "Chamorro

- 1 Home Development Fund" for the development of infrastructure improvements on
- 2 land trust residential and agricultural lands. Both Commissions shall report on a
- 3 quarterly basis to the Speaker of I Liheslaturan Guåhan the revenues collected and
- 4 expended from each fund and post the same on each Commission's website. The funds
- 5 shall be subject to periodic audits by the Guam Public Auditor."
- 6 SECTION 3. Severability. If any of the provisions of this Act or the
- 7 application thereof to any person or circumstance is held invalid, such invalidity
- 8 shall not affect any other provision or application of this Act which can be given
- 9 effect without the invalid provision or application, and to this end the provisions of
- this Act are severable.